Independent Auditor's Report

Financial Statements and Supplementary Information

December 31, 2014



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### INDEPENDENT AUDITOR'S REPORT

To The Chairman and Board of Supervisors Washington County, New York:

# **Report on Financial Statements**

We have audited the accompanying financial statements of the governmental activities, business-type activities, the discretely presented component units, each major fund and the aggregate remaining fund information of Washington County, New York, as of and for the year ended December 31, 2014 and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Washington County, New York, as of December 31, 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and schedule of funding progress for other postemployment benefits on pages 3-11, 19-20, and 61 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Washington County, New York's basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 18, 2016, on our consideration of the Washington County, New York's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Washington County, New York's internal control over financial reporting and compliance.

Whittemore, Dowen & Ricciardelli, LLP

Whittemore, Dowen & Ricciardelli, LLP Queensbury, New York

January 18, 2016

For the Year Ended December 31, 2014

As the management of County of Washington, New York, we offer readers of the County's financial statements this narrative overview and analysis of the financial activities for the fiscal year ended on December 31, 2014.

# **FINANCIAL HIGHLIGHTS**

The 2% tax cap for 2014, with the elimination of Federal stimulus funds and the increase in retirement costs, has made it hard to maintain services as they were done in the past. In 2014, Washington County continued to lease five (5) solid waste transfer stations to a private operator with an option to buy. The County sold our Home Health Services within Public Health on January 2, 2014, and the County-operated nursing home on January 31, 2014.

#### **OVERVIEW OF FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to Washington County's basic financial statements. The statements are comprised of three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements, such as budgetary comparisons.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The statement of net position provides the reader with a snapshot in time of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources and resulting net position (or equity as stated with private sector reporting) of the County. Over time, increases or decreases in the net position of the County may provide an indicator of the trend in the County's financial condition. Other forward-looking indicators will also assist the reader to assess the overall financial health of the County. Some of these indicators include, but are not limited to: changes in the total property tax base, employment trends in the County and outlying areas, and condition of the County's capital assets (streets, buildings, water, and sewer infrastructure).

The statement of activities presents information showing how net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (i.e.: uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of Washington County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of Washington County include general government, public safety, highways and streets, sanitation, economic development, culture and recreation, education and health. The business-type activities included the County's nursing home facility, Pleasant Valley until its sale in January of 2014.

# **Component Units**

Washington County has three separate legal entities that are reflected in this report as "component units". These units are as follows:

1. Washington Tobacco Asset Securitization Corporation (WTASC). The WTASC was incorporated in 2000 under the Not-for-Profit Law of the State of New York for the purpose of bonding the value of future receipts due Washington County, New York under the New York State Tobacco Settlement Agreement. WTASC sold bonds on December 7, 2000, and paid over the proceeds net of issuance costs to Washington County. The funds were used to build the County's Law Enforcement Center which includes the Sheriff's Offices and County jail facility. WTASC will pay off the bonds with future settlement payments and any residual amounts received under the settlement agreement.

For the Year Ended December 31, 2014

- 2. **Washington County Local Development Corporation (WCLDC)**. The WCLDC provides economic development services, Empire Zone information and general business information exclusively for the County. The WCLDC also manages a revolving loan program for local businesses.
- 3. Washington County Soil and Water Conservation District (SWCD). The SWCD was founded in 1945 to assist agricultural producers, rural landowners and municipalities with the management, conservation and best use of our natural resources. The County contributed \$150,000 to the SWCD operating budget for 2014.

The government-wide financial statements can be found immediately following this section within the Basic Financial Statements.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Washington County, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the County's funds can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spend-able resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Washington County maintains eleven governmental funds: a general fund, car pool fund, county road fund, road machinery fund, solid waste management fund, self insurance fund for workers' compensation, employee health benefits fund, community development fund, capital projects, and two part-County sewer district funds. In addition, Washington Tobacco Asset Securitization Corporation, a blended component unit, is also included in the governmental funds. The financial statements for governmental funds can be found in the Basic Financial Statements.

Compliance with the County's annual operating budget for the year ended December 31, 2014, which includes the General Fund, is reported in the "Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual General Fund" which is provided as Exhibit E.

# **Proprietary Funds**

Washington County maintains one proprietary fund. The fund is used to report the same functions presented as business-type activities in the government-wide financial statements. This fund is used to account for the operations of the County's long-term care nursing facility. The proprietary fund financial statements can be found in the Basic Financial Statements section of the report.

For the Year Ended December 31, 2014

# Fiduciary funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Fiduciary fund financial statements can be found in the Basic Financial Statements of this report.

### **Notes to Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found following the Basic Financial Statements section of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Washington County, net position was \$63,980,350 at the close of the most recent fiscal year. By far, the largest portion of the County's net position reflects an investment in capital assets (i.e.: land, buildings, machinery and equipment), less any outstanding related debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

# Washington County - Net Position

	Government	al Activities	Business-Type	e Activities	Total			
	2014	2013	2014	2013	2014	2013		
Assets:								
Current and Other Assets	\$ 54,368,656	\$ 51,154,335	\$ 4,358,616	\$ 6,672,184	\$ 58,727,272	\$ 57,826,519		
Capital Assets Net	91,482,961	87,435,701	-	3,389,547	91,482,961	90,825,248		
Total Assets	145,851,617	138,590,036	4,358,616	10,061,731	150,210,233	148,651,767		
Deferred Outflows of Resources	22,579,348	22,656,414	-	-	22,579,348	22,656,414		
Liabilities:								
Other Liabilities	15,098,134	15,755,407	4,358,616	1,131,983	19,456,750	16,887,390		
Bonds and Other Long-Term Liabilities	65,407,906	55,818,615		7,959,359	65,407,906	63,777,974		
Total Liabilities	80,506,040	71,574,022	4,358,616	9,091,342	84,864,656	80,665,364		
Deferred Inflows of Resources	23,944,575	23,752,828	-	<del>-</del>	23,944,575	23,752,82		
Net Position:								
Invested in Capital Assets	80,617,961	76,225,701	-	2,189,547	80,617,961	78,415,248		
Restricted	11,115,957	5,957,807	2,243,394	-	13,359,351	5,957,807		
Unrestricted (deficit)	(27,753,568)	(16,263,908)	(2,243,394)	(1,219,158)	(29,996,962)	(17,483,066)		
Total Net Position	\$ 63,980,350	\$ 65,919,600	\$ -	\$ 970,389	\$ 63,980,350	\$ 66,889,989		

2014 prior period adjustment is, as follows. Upon sale of the Pleasant Valley Infirmary, two capital project funds with assets and fund balances of \$9,933 were added to the general government assets and net position.

For the Year Ended December 31, 2014

The 2013 net position above was not restated because it was not practical to do so. It would result in the statements not being comparable to the previously issued statements and, in general are not material to the assets and net position. 2013 prior period adjustments include two adjustments as follows: First, there was an over accrual of 2012 workers' compensation liability of \$461,598. Second, Implementation of GASB 65 required that bond costs incurred in prior years and carried on the statement of net position as a capital asset, be removed from the capital assets. The amount of this change was \$535,366. The total 2013 prior period adjustments netted to a reduction of net position of \$73,768.

The total net position of the County declined by \$2,909,639. The breakdown of the County's 2014 net position is as follows: The sale of the County-operated nursing home brought a net reduction of \$970,389. Governmental Activities experienced approximately the same reduction of net position as in 2013.

# Washington County - Changes in Net Position

	Government	al Activities	Business-Ty	pe Activities	Tot	tal
	2014	2013	2014	2013	2014	2013
Revenues:						
Program revenues:						
Charges for Services	\$ 5,628,214	\$ 8,461,163	\$ 3,378,110	\$ 10,490,182	\$ 9,006,324	\$ 18,951,345
Operating Grants and Contributions	22,913,291	23,546,199	-	<del>-</del>	22,913,291	23,546,199
Capital Grants and Contributions	3,332,008	6,094,224	-	3,000	3,332,008	6,097,224
Total Program Revenues:	31,873,513	38,101,586	3,378,110	10,493,182	35,251,623	48,594,768
General Revenues:						
Property Taxes and Tax Items	31,725,582	31,875,184	_	_	31,725,582	31,875,184
Non-Property Taxes	20,639,872	20,388,096	=	-	20,639,872	20,388,096
Miscellaneous and	.,,.	.,,			-,,-	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Intergovernmental transfer	2,266,138	2,960,973	36,021	2,003,039	2,302,159	4,964,012
Investment Earnings	89,029	102,675	, -	3,371	89,029	106,046
Special Items: Loss on Sale of	•					
Nursing Home Facility	-	-	(1,049,914)	-	(1,049,914)	-
Transfers	335,696	(2,318,293)	(335,696)	2,318,293	-	-
Total General Revenues:	55,056,317	53,008,635	(1,349,589)	4,324,703	53,706,728	57,333,338
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Total Program and General Revenues	86,929,830	91,110,221	2,028,521	14,817,885	88,958,351	105,928,106
Expenses:						
Governmental Activities Expenses:						
General Government Support	12,245,345	11,401,828	=	=	12,245,345	11,401,828
Education	4,843,508	5,493,818	-	-	4,843,508	5,493,818
Public Safety	15,461,565	15,621,065	-	-	15,461,565	15,621,065
Health	5,791,297	8,978,717	-	-	5,791,297	8,978,717
Transportation	12,244,099	12,721,521	-	-	12,244,099	12,721,521
Economic Opportunity and	33,036,182	33,116,275	-	-	33,036,182	33,116,275
Culture and Recreation	1,019,326	989,226	-	-	1,019,326	989,226
Home and Community Services	3,398,094	3,797,951	-	-	3,398,094	3,797,951
Debt Service Expense	_	61,642	-	-	-	61,642
Interest on Long-Term Debt	839,597	867,825	-	-	839,597	867,825
Total Expenses:	88,879,013	93,049,868	-	-	88,879,013	93,049,868
Business-type Activities						
Nursing Home	_	_	2,998,910	14,209,224	2,998,910	14,209,224
Nursing Home			2,550,510	11,203,221	2,550,510	11,203,221
Total Primary Government Activities	88,879,013	93,049,868	2,998,910	14,209,224	91,877,923	107,259,092
Net Changes in Net Position	(1,949,183)	(1,939,647)	(970,389)	608,661	(2,919,572)	(1,330,986)
Net Position, Beginning	65,919,600	67,933,015	970,389	361,728	66,889,989	68,294,743
Prior Period Adjustment	9,933	(73,768)	-	-	9,933	(73,768)
Net Position, Ending	\$ 63,980,350	\$ 65,919,600	\$ -	\$ 970,389	\$ 63,980,350	\$ 66,889,989
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For the Year Ended December 31, 2014

#### **GOVERNMENTAL ACTIVITIES**

#### Revenues

The total Governmental Activities revenues for 2014 were \$86,929,830, a decrease of \$4,180,391 from 2013. Charges for services decreased by \$2,832,949. This was primarily due to the sale of Public Health Home Care Services.

Operating grants and contributions were \$632,908 lower in 2014 than in 2013. Capital grants and contributions were lower in 2014 than in 2013 by \$2,762,216. The decrease was due primarily to bridge and rail improvement projects which were completed in 2013.

General revenues for 2014 were \$55,056,317 representing 63.33% of the total revenue. In 2013, the same revenues were \$53,008,635. These revenues represent 58.18% of the total overall County revenue. The General Revenue percentage is up from the previous year. The tax levy and sales tax revenues make up \$48.4 million of the \$55 million. The property tax increase in 2014 was \$336,581. Sales tax grew by \$336,879.

The County's investment earnings for 2014 was \$89,029, a decrease of \$13,646 from 2013. This balance was made up of \$45,000 from the lease of the transfer stations, \$24,420 in rebates for the replacement of lighting fixtures, and the premium earned on the sale of bonds and notes for the Sewer District.

# **Expenses**

The Governmental Activities expenses were \$88,879,013 in 2014. This is a decrease from 2013. In 2014 the County experienced a decline of \$1,939,250 in net position (Revenue of \$86,929,830 less expenses of \$88,879,013 including a prior period adjustment of \$9,933).

Listed below is a line-by-line overview of the major changes in each Governmental Activities expense category between 2013 and 2014.

**General Government Support** – Costs increased by \$843,517 over 2013, due mainly to increased personnel costs, as well as pension and health insurance costs.

**Education** – Education cost saw a decrease of \$650,310 in 2014. The majority of the decrease was the result of a decrease in Community College capital expenses. This decrease was netted against increases in Community College Chargebacks of \$52,325, the County's sponsor contribution to ACC in the amount of \$54,039 and increased tuition costs in the Handicapped Children program of \$66,887.

**Public Safety** – Expenses decreased by \$159,500 over 2013. This was mainly due to a decrease in equipment purchases by the Public Safety Department.

Health - Expenses decreased by \$3,187,420 over 2013 due to the sale of Home Health Services as of January 2, 2014.

*Transportation* – The 2014 decrease in this category was \$477,422 due to several road and bridge projects funded by Federal and State aid being completed in the previous year.

**Economic Opportunity and Development** – This category shows the largest single obligation at 37.17% of the County's total Government Activities expenditures. The County expenses in this category were \$80,093 lower in 2014 than in 2013.

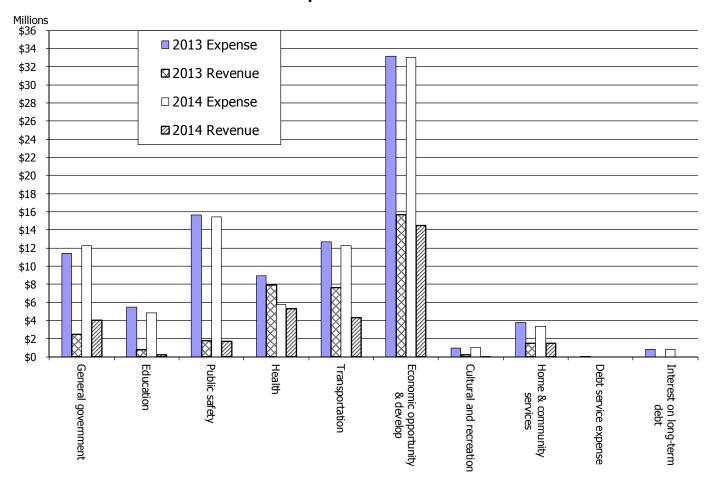
**Culture and Recreation** – This category reflects a \$30,100 increase in 2014. Spending was up for the snowmobile trails and youth programs in 2014.

**Home and Community Services** – Gross expenses declined by \$339,857. The decrease was due to one-time grants and the completion of sewer capital projects in 2013.

For the Year Ended December 31, 2014

Interest on Long-Term Debt and Other Debt Service/Expenses – The \$28,228 decrease in 2014 expenses is the effect of the bond schedule (see long-term liabilities).

# Governmental Activities - Expenses & Program Revenues Comparison: 2013 to 2014



# **BUSINESS TYPE ACTIVITIES**

# Revenues

The \$3,378,110 in 2014 represented one month of operating revenue for the County-operated nursing home. This was a decrease of \$7,112,072 from 2013.

### **Expenses**

There was an overall decrease in operating expenses in 2014 totaling \$11,210,314. The \$2,998,910 expense for 2014 covers 100% of one month of operating costs and all costs related to the closing of the County-operated nursing home facility.

For the Year Ended December 31, 2014

#### **ANALYSIS OF THE COUNTY BUDGET AND FUND BASIS FINANCES IN 2013**

Washington County uses fund accounting, as noted earlier, to ensure and demonstrate compliance with finance-related legal requirements.

# **General Fund**

The County's General Fund expenditures decreased in 2014 by \$3,341,414. The major contributor to the decrease was in the Public Health department as a result of the sale of the County's CHHA, LTHHC & Hospice programs. Health programs saw a decrease in total of \$3,214,175.

The 2014 revenues decreased by \$3,495,117 over 2013. The primary reason is the decrease in home health service revenue due to the sale of the home health services.

The unknown availability of State and Federal aid, along with future Medicaid costs and fringe benefits, are of great concern to the County. During 2015, the County will be looking for ways to reduce operating costs to remain under the new 2% tax cap imposed by the State of New York. The fund balance is approximately 26.87% of the next year's operating budget, of which \$3,209,942 was appropriated. The County has earmarked \$573,319 for nursing home legacy costs. The balance of the appropriation in the amount of \$2,636,623 will be used to offset 2015 operating expenses.

# **Non-Major Funds**

Based upon available funds, the County was able to provide maintenance funding for its road and bridge projects and to resurface 17.2 miles of road in 2014. In order to maintain a twelve-year paving project schedule, we must resurface twenty-three miles of road per year.

#### **BUDGETARY HIGHLIGHTS**

The County's annual budget, which is prepared on an operating basis, includes estimated revenues and annual appropriations for the Special Revenue funds as well as the General Fund. The Budget Officer is responsible for the preparation of the proposed County budget and submission of the same to the County Board of Supervisors. A tentative budget is submitted in October. After a public informational meeting and a public hearing, the budget is usually adopted by the County Board of Supervisors in mid-November of each year. Expenditures during the fiscal year may only be made pursuant to appropriations from the General Fund and other special funds established by the County. However, the County Board of Supervisors during the fiscal year may, by resolution, make additional appropriations from any unencumbered balances in appropriations, contingent funds or unanticipated revenues.

Exhibit E, p. 19, outlines the variance from 2014 budget to actual. Revenues were higher than budget by \$163,573. Expenditures were lower than budget by \$4,696,787. The actual net increase in fund balance was \$5,252,303. Overall expenditures are down due to a countywide reduction in staff and a major reduction in the Public Health Department's caseload. \$3.8 million represents funds directly from the County-operated nursing home which will be set aside to pay nursing home legacy costs, primarily, retiree health insurance. It is estimated that these funds will cover 100% of these costs through 2019.

#### **CAPITAL ASSETS**

At the end of 2014, the County had \$91.483 million invested in a broad range of capital assets, including the County Municipal Center, highway infrastructures and equipment (see table below). This amount represents a net increase of \$657,713 over last year. This includes the sale of the County-operated nursing home with net assets of \$3,389,547 as of December 31, 2013.

For the Year Ended December 31, 2014

# **Capital Assets Net of Depreciation**

	Governmental Activities					s-Тур	e Ac	tivities	Totals					
	2014	2013		2014			2013			2014		2013		
Land and Improvements	\$ 711,003	\$	1,691,229	\$		-	\$	605,511	\$	711,003	\$	2,296,740		
Buildings and Improvements	24,756,037		26,409,394			-		2,139,400		24,756,037		28,548,794		
Construction in Progress	6,177,765		5,102,643			-		46,495		6,177,765		5,149,138		
Bridges	31,110,722		27,010,150			-		-		31,110,722		27,010,150		
Roads	13,639,621		12,903,372			-		-		13,639,621		12,903,372		
Infrastructure	6,880,898		6,581,769			-		-		6,880,898		6,581,769		
Machinery and Equipment	8,206,915		7,737,144			-		598,141		8,206,915		8,335,285		
Total Capital Assets, Net	\$ 91,482,961	\$	87,435,701	\$		-	\$	3,389,547	\$	91,482,961	\$	90,825,248		

# Long-Term Debt Bonds and Other Long Term Liabilities

	Governmental Activities Business-Type Activities										Total	
Bonds and Notes	2014	2014 2013 2014 2013 2					2014	4 2013				
General Obligation Bonds and Notes	\$ 4,315,000	\$	4,765,000	\$	-	. :	\$	1,200,000	\$	4,315,000	\$	5,965,000
Bond Anticipation Notes	6,550,000		6,650,000		_			-		6,550,000		6,650,000
WTASC Bonds	13,305,000		13,500,000		-			-		13,305,000		13,500,000
Subtotal	24,170,000		24,915,000		-			1,200,000		24,170,000		26,115,000
Landfill closing costs	215,908		225,121		-			-		215,908		225,121
OPEB Liability	37,767,393		28,368,428		-			5,692,165		37,767,393		34,060,593
Workers' Compensation	2,393,346		1,444,571		-			1,067,194		2,393,346		2,511,765
Compensated Absences	861,259		865,495		-			-		861,259		865,495
Subtotal	41,237,906		30,903,615		-			6,759,359		41,237,906		37,662,974
_ Total	\$ 65,407,906	\$	55,818,615	\$	-	9	\$	7,959,359	\$	65,407,906	\$	63,777,974

The New York State Constitution limits the taxing power for counties to 1.5 % of the five-year average full valuation. A county has the authority to increase its tax limit to a maximum rate of 2% by a resolution adopted by the legislative body by two-thirds of its membership. Washington County is subject to the 2% factor. The limitation allows for the exclusion of taxes in the amount of certain debt service. The amount of taxes for this purpose is a deduction from the tax levy resulting in a lower tax levy subject to the tax limit.

The State Constitution also limits the power of counties to issue debt. The County has the power to contract indebtedness for any County purpose so long as the principal amount, thereof, subject to certain limited exceptions, shall not exceed seven (7) per cent of the five-year average full valuation of taxable real estate of the County and subject to certain exclusions and deductions such as water and certain sewer facilities. The average full valuation, in both the Tax Limit and Debt Limit is determined by taking the sum of the full valuation of the last completed assessment roll and the four preceding assessment rolls and, dividing the sum by five.

The five-year average full valuation for the 2014 computation was \$4,929,327,764. The Constitutional Tax Limit is \$98,586,555, representing a .34% increase.

For the Year Ended December 31, 2014

The constitutional tax margin for fiscal year ending December 31, 2014, is \$68,734,100 (\$98,586,555 tax limit less \$29,852,455, 2014 tax levy subject to tax limit).

The debt limit for fiscal year ending December 31, 2014, is \$345,052,943. (five year average full valuation \$4,929,327,764 x 7%). As of the end of 2014, Washington County has a total of \$3,830,000, used in the calculation of the County debt limit. This outstanding debt is in the form of general obligation bonds and notes.

# **TAX CAP**

The State Legislature and the Governor enacted legislation that establishes a "property tax cap" which limits the growth of the property tax levy. Under the tax cap law, the total amount to be raised through property taxes charged on the municipality's taxable assessed value is capped at 2%, or the rate of inflation, whichever is less. There are some exceptions and local communities have the ability to override the cap. The 2014 Washington County tax levy was within the property tax cap limit.

# **ECONOMIC FACTORS:** Future Prospects for Washington County's Finances

The trend of declining revenues that began in mid-2008 has continued through 2014. Despite the County's sales tax revenue increasing by 1.74%, mortgage tax revenues and return on investments continue to decline. The County also experienced a mid-year reduction of State funding due to the State of New York's fiscal problems.

The County has continued to look for ways to reduce costs and increase revenues over the past few years. The County workforce has been reduced and benefits have been reduced for new hires. The County is facing higher costs in retirement and health insurance and expects additional increases for the foreseeable future.

It must be noted that the County's overall property value has declined by 1.03% percent. This decline has continued for four (4) years in a row. Property value is down by 6% from its highest level in 2010. This is a direct factor of the slowdown in the real estate market. Small decreases are likely to continue for the next few years.

In late 2010, the County hired the Center for Government Research, Inc. (CGR) to begin studying what the County's role should be as it relates to health care, specifically home nursing services provided by the County's Public Health Department and the County operated nursing home. In 2011, the County issued an RFP to sell both services. In late 2012, the County agreed to sell both the Home Health Care service agencies of the County's Public Health Department and the County-operated nursing home. As of January 2, 2014, the Home Health Care sale was finalized. On January 31, 2014, the County-operated nursing home was sold.

The County has adopted a two-year budgeting practice, along with a direct cost review of all County operations, to better enable the Board of Supervisors and individual County departments to set both short and long-term goals. In response to the current economic climate, the County is reducing its workforce and making cuts to current and future programs. The County's goal is to maintain a stable tax rate while at the same time managing a stable fund balance.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of Washington County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: Brian Campbell, Budget Officer, Washington County Board of Supervisors, 383 Broadway, Fort Edward, New York, 12828.

Component Units

# WASHINGTON COUNTY, NEW YORK

# Statement of Net Position

December 31, 2014

	Primary G	overnment		Washington County Local	Soil and Water	
ASSETS	Governmental Activities	Business-Type Activities	Total	Development Corporation	Conservation District	
7,00210	71011711100	71011711100	Total	Corporation	District	
Cash and cash equivalents	\$ 24,270,230	\$ 1,158,652	\$ 25,428,882	\$ 1,733,145	\$ -	
Receivables, net	8,910,954	723,950	9,634,904	4,325	-	
Internal balances	4,325,158	34,639	4,359,797	-	-	
Due from state and federal governments	9,129,129	-	9,129,129	-	-	
Due from other governments	98,936	-	98,936	-	-	
Loans receivable	-	=	-	1,983,873	-	
Inventories	986,643	-	986,643	-	-	
Prepaid expenses	1,424,725	197,981	1,622,706	-	-	
Restricted Assets:						
Cash	5,186,970	2,243,394	7,430,364	126,059	290,600	
Receivables, net	35,911	-	35,911	337	-	
Loans receivable	-	=	-	405,377	-	
Capital assets, net	91,482,961		91,482,961			
Total Assets	145,851,617	4,358,616	150,210,233	4,253,116	290,600	
DEFERRED OUTFLOWS OF RESOURCES						
Deferred amount from tobacco settlement receivable	22,521,775	-	22,521,775	-	-	
Deferred amount from debt refunding	57,573		57,573			
Total Deferred Outflows of Resources	22,579,348		22,579,348			

# Statement of Net Position

December 31, 2014

				Compone	ent Units
				Washington	Soil
				County	and
	Primary G	overnment		Local	Water
	Governmental	Business-Type		Development	Conservation
LIABILITIES	Activities	Activities	Total	Corporation	District
Accounts payable	3,982,860	1,659	3,984,519	92	-
Accrued liabilities	1,228,163	2,311	1,230,474	-	-
Due to other governments	8,841,631	-	8,841,631	-	-
Internal balances	-	4,249,646	4,249,646	-	-
Other liabilities	864,844	105,000	969,844	-	-
Payables From Restricted Assets:					
Accounts payable	179,388	=	179,388	-	-
Accrued liabilities	1,248	-	1,248	-	-
Noncurrent Liabilities:					
Due within one year	7,160,000	-	7,160,000	10,735	-
Due in more than one year	58,247,906		58,247,906	149,355	
Total Liabilities	80,506,040	4,358,616	84,864,656	160,182	
DEFERRED INFLOWS OF RESOURCES					
Deferred revenue	23,859,855	-	23,859,855	-	-
Deferred amount from debt refunding	84,720		84,720		
Total Deferred Inflows of Resources	23,944,575		23,944,575		
NET POSITION					
Net Investment In Capital Assets Restricted For:	80,617,961	-	80,617,961	-	-
Debt service	909,462	-	909,462	-	-
Other purposes	10,206,495	2,243,394	12,449,889	371,683	290,600
Unrestricted (deficit)	(27,753,568)	(2,243,394)	(29,996,962)	3,721,251	
Total Net Position	\$ 63,980,350	\$ -	\$ 63,980,350	\$ 4,092,934	\$ 290,600

#### Statement of Activities

#### Year Ended December 31, 2014

# Net (Expenses) Revenues and Changes in Net Position

Program Revenues Changes in Net Position					
Operating Capital Primary Government	Component L	Jnits			
		Soil and			
	oration	Water			
Primary Government:					
Governmental Activities:					
General government \$ 12,245,345 \$ 1,461,857 \$ 894,846 \$ 1,707,617 \$ (8,181,025) \$ - \$ (8,181,025) \$	- \$	_			
Education 4.843.508 264.894 (4.578.614) - (4.578.614)	- Ψ	_			
Public safety 15,461,565 385,502 1,082,915 230,358 (13,762,790) - (13,762,790)	_	_			
Health 5,791,297 716,096 4,628,230 - (446,971) - (446,971)	_	-			
Transportation 12,244,099 977,510 2,211,076 1,129,139 (7,926,374) - (7,926,374)	-	-			
Economic opportunity and develop 33,036,182 553,586 13,938,596 - (18,544,000) - (18,544,000)	-	-			
Cultural and recreation 1,019,326 23,081 157,628 - (838,617) - (838,617)	-	-			
Home and community services 3,398,094 1,510,582 (1,887,512) - (1,887,512)	-	-			
Interest on long-term debt 839,597 (839,597) - (839,597)	-	-			
Total Governmental Activities 88,879,013 5,628,214 22,913,291 3,332,008 (57,005,500) - (57,005,500)	<del>-</del> -	-			
Business-Type Activities:					
Nursing home 2,998,910 3,378,110 379,200 379,200	<del>-</del> -	<u> </u>			
Total Primary Government \$\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	<u>-</u>	<u> </u>			
Component Units:					
Local Development Corporation \$ 105,967 \$ 7,989 \$ 80,000 \$	(17,978)	-			
Soil and Water District 703,063 20,625 385,672	<u> </u>	(296,766)			
Total Component Units \$ 809,030 \$ 28,614 \$ 465,672 \$	(17,978)	(296,766)			
General Revenues:					
Real property taxes and tax items 31,725,582 - 31,725,582	-	-			
Non-property taxes 20,639,872 - 20,639,872 - 20,639,872	-	100.005			
Miscellaneous and intergovernmental transfer 2,266,138 36,021 2,302,159 Investment earnings 89,029 - 89,029	10,295	192,285			
Special Items - Loss on sale of nursing facility - (1,049,914) (1,049,914)	128,891	9,970			
Transfers 335,696 (335,696) -	_				
1781615 355,656 (555,656)	<del></del>				
Total General Revenues, Special Items and Transfers 55,056,317 (1,349,589) 53,706,728	139,186	202,255			
Change in net position (1,949,183) (970,389) (2,919,572)	121,208	(94,511)			
Net Position-Beginning 65,919,600 970,389 66,889,989 3,	971,726	385,111			
Prior Period Adjustments 9,933 - 9,933	<del></del>				
Net Position-Beginning, as Restated	971,726	385,111			
Net Position-Ending <u>\$ 63,980,350</u> <u>\$ - \$ 63,980,350</u> <u>\$ 4,</u>	092,934 \$	290,600			

# Balance Sheet Governmental Funds December 31, 2014

ASSETS		General Fund	Co	ounty Road Fund	To Se	Vashington bacco Asset ecuritization Corporation	C	rer District #2 ong-Term ontrol Plan pital Project	 Non-Major Funds	Total Governmental Funds	
Cash and cash equivalents	\$	13,278,338	\$	2,204,730	\$	98,723	\$	1,666,605	\$ 7,021,834	\$	24,270,230
Taxes receivable (net of allowance											
for uncollectibles of \$1,500,000)		7,688,401		-		-		-	-		7,688,401
Accounts receivable (net of allowance											
for uncollectibles of \$53,000)		362,582		5,222		-		-	854,749		1,222,553
State and federal receivables		7,340,606		8,868		-		-	1,779,655		9,129,129
Due from other funds		5,643,608		-		-		-	476,990		6,120,598
Due from other governments		45,729		3,065		-		-	50,142		98,936
Inventories, at cost		7,525		306,546		-		-	672,572		986,643
Prepaid expenses		907,583		114,545		-		-	402,597		1,424,725
Restricted Assets:											
Cash		-		-		909,462		-	4,277,508		5,186,970
Other receivables		-							 35,911		35,911
Total Assets		35,274,372		2,642,976		1,008,185		1,666,605	15,571,958		56,164,096
DEFERRED OUTFLOWS OF RESOURCES											
Deferred amount from tobacco settlement receivable						22,521,775			 		22,521,775
Total Assets and Deferred											
Outflows of Resources	\$	35,274,372	\$	2,642,976	\$	23,529,960	\$	1,666,605	\$ 15,571,958	\$	78,685,871

# Balance Sheet Governmental Funds December 31, 2014

LIABILITIES	General Fund		Co	County Road Fund		Vashington bacco Asset ecuritization Corporation	Lo Co	er District #2 ong-Term ontrol Plan oital Project	 Non-Major Funds	Total Governmental Funds	
Accounts payable Accrued liabilities Other liabilities Due to other funds Due to other governments BANS payable Payables From Restricted Assets: Accounts payable Accrued liabilities Due to other funds	\$	2,288,760 764,516 701,481 81,571 8,815,254	\$	275,469 292,147 - 256,277 19,153 - -	\$	- - - - - -	\$	659,168 - - 113,297 - 6,550,000	\$ 759,462 77,429 163,363 1,295,823 7,224 179,388 1,248 48,472	\$	3,982,859 1,134,092 864,844 1,746,968 8,841,631 6,550,000 - 179,388 1,248 48,472
Total Liabilities		12,651,582		843,046				7,322,465	 2,532,409		23,349,502
DEFERRED INFLOWS OF RESOURCES  Deferred revenue		2,569,184				22,521,775			 1,338,080		26,429,039
FUND EQUITY (DEFICIT)											
Fund Balances: Nonspendable Assigned Restricted Unassigned		915,108 3,986,353 3,145,507 12,006,638		421,091 1,378,839 - -		98,723 909,462		- - - (5,655,860)	 1,075,169 3,651,203 7,060,988 (85,891)		2,411,368 9,115,118 11,115,957 6,264,887
Total Fund Equity (Deficit)		20,053,606		1,799,930		1,008,185		(5,655,860)	 11,701,469		28,907,330
Committments and Contingencies											
Total Liabilities, Deferred Inflows of Resources and Fund Equity (Deficit)	\$	35,274,372	\$	2,642,976	\$	23,529,960	\$	1,666,605	\$ 15,571,958	\$	78,685,871

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

REVENUES	 General Fund	County Road	d 	Washington Tobacco Asset Securitization Corporation	Sewer District #2 Long-Term Control Plan Capital Project	 Non-Major Funds	G	Total overnmental Funds
Real property taxes and tax items	\$ 31,519,651	\$	-	\$ -	\$ -	\$ 511,314	\$	32,030,965
Non-property taxes	20,639,872		-	-	-	-		20,639,872
Departmental income	2,756,301		-	-	-	1,562,365		4,318,666
Intergovernmental charges	445,014	977,5		-	-	9,189,766		10,612,290
Use of money and property	274,842	2,9	961	166	-	89,512		367,481
Licenses and permits	-		-	-	=	19,390		19,390
Fines and forfeitures	589,152		-	-	-	-		589,152
Sale of property and compensation for loss	263,002	18,3		-	=	672,363		953,745
Miscellaneous local sources	116,109	20,4	50	896,611	=	1,132,049		2,165,219
Interfund revenues	477,356		-	=	-	3,037,395		3,514,751
State aid	10,284,759	2,103,5		-	=	1,284,893		13,673,208
Federal aid	 8,126,896	78,3	300		- <del>-</del>	 3,350,978		11,556,174
Total Revenues	 75,492,954	3,201,1	57	896,777	· <del></del>	 20,850,025		100,440,913
EXPENDITURES								
Current:								
General government support	8,384,367		-	52,025	-	2,333,679		10,770,071
Education	4,321,378		-	- ,	-	348,019		4,669,397
Public safety	9,994,173	281,1	79	=	-	279,913		10,555,265
Health	4,540,866	,	-	-	-	· -		4,540,866
Transportation	-	9,526,5	49	-	-	5,785,720		15,312,269
Economic opportunity and development	28,389,072		-	-	-	1,180,657		29,569,729
Cultural and recreation	717,439		-	-	-	-		717,439
Home and community services	733,973		-	-	3,221,985	1,349,043		5,305,001
Employee benefits	10,659,793	1,854,6	557	-	-	8,138,870		20,653,320
Debt Service:								
Principal retirement	171,500	177,0	000	195,000	-	201,500		745,000
Interest	 43,889	43,8		658,569	. <u> </u>	 101,964		848,300
Total Expenditures	 67,956,450	11,883,2	263	905,594	3,221,985	 19,719,365		103,686,657
Excess (Deficit) of Revenues Over (Under)	 7,536,504	(8,682,1	06)	(8,817)	(3,221,985)	 1,130,660		(3,245,744)
Expenditures								

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

	General Fund	County Road Fund	Washington Tobacco Asset Securitization Corporation	Sewer District #2 Long-Term Control Plan Capital Project	Non-Major Funds	Total Governmental Funds
OTHER FINANCING SOURCES (USES)						
Operating transfers in Operating transfers out BANs redeemed from appropriations Premium on bonds and bond anticipation notes	7,739,429 (10,023,630) - -	8,198,631 (92,464) - -	- - -	100,000	2,010,978 (737,888) - 40,217	17,949,038 (10,853,982) 100,000 40,217
Total Other Financing Sources (Uses)	(2,284,201)	8,106,167	<u> </u>	100,000	1,313,307	7,235,273
Net Changes in Fund Balances	5,252,303	(575,939)	(8,817)	(3,121,985)	2,443,967	3,989,529
Fund Balances (Deficit) at Beginning of Year	14,801,303	2,375,869	1,017,002	(2,533,875)	9,247,569	24,907,868
Prior Period Adjustment		<u> </u>	<u>-</u>		9,933	9,933
Fund Balances (Deficit) at Beginning of Year, As Restated	14,801,303	2,375,869	1,017,002	(2,533,875)	9,257,502	24,917,801
Fund Balances (Deficit) at End of Year	\$ 20,053,606	\$ 1,799,930	\$ 1,008,185	\$ (5,655,860)	\$ 11,701,469	\$ 28,907,330

# Statement of Revenues, Expenditures and Changes in Fund Balances - Budget to Acutal General Fund

REVENUES	Original Budget	Final Budget	Actual Budgetary Basis	Variance Favorable (Unfavorable)
Real property taxes and tax items Non-property taxes Departmental income Intergovernmental charges Use of money and property Fines and forfeitures Sale of property and compensation for loss Miscellaneous local sources Interfund revenues State aid Federal aid	\$ 32,096,842 18,755,000 2,845,325 509,064 227,780 103,000 52,200 90,600 762,740 10,633,291 8,548,613	\$ 32,121,842 18,755,000 2,757,929 516,708 227,780 107,300 52,200 92,600 835,272 11,081,871 8,780,879	\$ 31,519,651 20,639,872 2,756,301 445,014 274,842 589,152 263,002 116,109 477,356 10,284,759 8,126,896	\$ (602,191) 1,884,872 (1,628) (71,694) 47,062 481,852 210,802 23,509 (357,916) (797,112) (653,983)
Total Revenues	74,624,455	75,329,381	75,492,954	163,573
EXPENDITURES				
Current: General government support Education Public safety Health Economic opportunity and development Cultural and recreation Home and community services Employee benefits Debt Service: Principal retirement Interest  Total Expenditures  Excess of Revenues Over Expenditures	8,965,647 4,761,400 10,426,431 4,657,511 27,835,023 762,579 793,400 11,254,491 171,500 68,891 69,696,873	9,232,525 4,836,400 10,699,936 4,938,807 29,826,900 778,342 817,900 11,351,276 171,500 68,891 72,722,477	8,408,261 4,321,521 10,013,586 4,551,489 28,389,239 717,439 748,973 10,659,793 171,500 43,889 68,025,690	824,264 514,879 686,350 387,318 1,437,661 60,903 68,927 691,483 - 25,002 4,696,787 4,860,360
OTHER FINANCING SOURCES (USES) Operating transfers in Operating transfers out	(7,564,205)	3,161,993 (9,683,285)	7,739,429 (10,023,630)	4,577,436 (340,345)
Total Other Financing Sources (Uses)	(7,564,205)	(6,521,292)	(2,284,201)	4,237,091
Net Change in Fund Balance - Budget Basis	\$ (2,636,623)	\$ (3,914,388)	5,183,063	\$ 9,097,451
Encumbrances Included in Actual			69,240	
Net Change in Fund Balance			5,252,303	
Fund Balance at Beginning of Year			14,801,303	
Fund Balance at End of Year			\$20,053,606	

# Statement of Revenues, Expenditures and Changes in Fund Balances - Budget to Acutal County Road Fund

REVENUES		Original Budget	Final Budget	Act Budg Bas	etary	Fa	ariance avorable favorable)
Real property taxes and tax items Non-property taxes	\$	- -	\$ - -	\$	-	\$	- -
Departmental income Intergovernmental charges Use of money and property Fines and forfeitures		1,009,000 5,000	1,009,000 5,000		77,510 2,961		(31,490) (2,039)
Sale of property and compensation for loss Miscellaneous local sources Interfund revenues		8,100 10,000	8,100 10,000		18,380 20,450 -		10,280 10,450
State aid Federal aid		1,940,357 70,000	2,103,556 70,000	-	03,556 78,300		8,300
Total Revenues		3,042,457	3,205,656	3,20	1,157		(4,499)
EXPENDITURES Current:							
General government support Education		-	-		-		-
Public safety Health		304,293	307,137	29	91,823		15,314
Transportation		9,937,492	10,392,474	9,52	26,549		865,925
Economic opportunity and development Cultural and recreation		-	-		-		-
Home and community services Employee benefits		- 1,862,697	- 1,862,697	1,85	- 54,657		8,040
Debt Service: Principal retirement Interest		177,000 43,879	177,000 43,879		77,000 13,878		- 1
Total Expenditures	1	2,325,361	12,783,187	11,89	93,907		889,280
Excess of Revenues Over Expenditures	(	(9,282,904)	(9,577,531)	(8,69	92,750)		884,781
OTHER FINANCING SOURCES (USES) Operating transfers in Operating transfers out		7,564,205	7,858,285 (22,274)		98,631 92,464)		340,346 (70,190)
Total Other Financing Sources (Uses)		7,564,205	7,836,011	8,10	06,167		270,156
Net Change in Fund Balance - Budget Basis	\$ (	(1,718,699)	\$ (1,741,520)	(58	36,583)	\$	1,154,937
Encumbrances Included in Actual				1	0,644		
Net Change in Fund Balance				(57	75,939)		
Fund Balance at Beginning of Year				2,37	75,869		
Fund Balance at End of Year				\$ 1,79	99,930		

# Statements of Net Position Proprietary and Fiduciary Funds

# December 31, 2014

ASSETS	Business-Type Activity Enterprise Fund	Fiduciary Fund Type Agency Fund
Current Assets: Cash and cash equivalents Restricted cash Patient accounts receivable State and federal receivables Due from other funds Other receivables Due from third-party payors Prepaid expenses	\$ 1,158,652 2,243,394 156,351 - 34,639 - 567,599 197,981	\$ 567,773 99,195 - 34,510 82 100,817 -
Total Current Assets Total Assets	4,358,616 4,358,616	802,377 802,377
LIABILITIES		
Current Liabilities: Accounts payable, trade Accrued payroll and related benefits Due to other funds Other liabilities  Total Current Liabilities	1,659 2,311 4,249,646 105,000 4,358,616	110,233 692,144 802,377
Total Liabilities	4,358,616	802,377
NET POSITION		
Restricted Unrestricted deficit	2,243,394 (2,243,394)	
Total Net Position	\$ -	\$ -

# Statement of Revenues, Expenses and Changes in Net Position Proprietary Fund

	Business-Type Activity Enterprise Fund
Operating Revenues:	
Net resident revenue	\$ 3,167,615
Refund of prior year expenditures	210,495
Total Operating Revenues	3,378,110
Operating Expenses:	
Nursing services	698,842
Ancillary services	111,464
Dietary services	147,508
Housekeeping services	70,781
Laundry service	40,855
Personal services	84,709
Maintenance	161,316
Administrative and business office	140,634
Insurance	265
Employee benefits	1,163,251
Cash receipts assessment	154,764
Depreciation	43,233
Miscellaneous legacy costs	152,363
Total Operating Expenses	2,969,985
Operating Income	408,125
Nonoperating Revenues (Expenses):	
Intergovernmental transfers in	6,759,359
Intergovernmental transfers out	(7,095,055)
Interest expense	(28,925)
Sale of property and compensation for loss	36,021
Said of property and compensation for 1995	00,021
Total Nonoperating Revenues (Expenses)	(328,600)
Income Before Special Items	79,525
Special Items:	
Loss on sale of assets of Pleasant Valley Infirmary	(1,049,914)
2000 on ballo of account Falloy minimary	(1,010,011)
Change in Net Position	(970,389)
Net Position at Beginning of Year	970,389
Net Position at End of Year See Independent Auditor's Report and Notes	\$ -

# Statement of Cash Flows Proprietary Fund

	siness-Type Activity erprise Fund
Cash Flows From Operating Activities: Receipts from patient services Payments to suppliers for goods and services Payments to employees for services Receipts from other funds Miscellaneous operating revenue	\$ 8,751,046 (1,305,801) (2,374,226) 2,919,217 210,495
Net Cash Provided (Used) by Operating Activities	 8,200,731
Cash Flows From Noncapital Financing Activities: Intergovernmental transfers Other revenue	(7,095,055) 36,021
Net Cash Provided (Used) by Noncapital Financing Activities	 (7,059,034)
Cash Flows From (Used) by Capital and Related Financing Activities: Principal payments on serial bonds Interest payments on serial bonds Receipts from sale of asets	(1,200,000) (40,977) 2,440,000
Net Cash Provided (Used) by Capital and Related Financing Activities	 1,199,023
Net Increase In Cash and Cash Equivalents	2,340,720
Cash and Cash Equivalents at Beginning of Year	 1,061,326
Cash and Cash Equivalents at End of Year	\$ 3,402,046

# Statement of Cash Flows Proprietary Fund

	Business-Type Activity Enterprise Fund
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities: Operating Income	\$ 408,125
Adjustments to Reconcile Operating Income to	
Net Cash Provided (Used) by Operating Activities:	40.000
Depreciation (Association)	43,233
(Increase)Decrease in Assets:	141 705
Cash restricted for patient accounts	141,785
Residents accounts receivable  Due from other funds	1,703,610
Other receivables	292,113 3,242
Due from third-party payors	3,929,523
Prepaid expense	62,957
Trepaid expense	02,007
Increase (Decrease) in Liabilities:	
Accounts payable	(467,485)
Accrued items	(453,747)
Due from third-party payors	(52,944)
Due to other funds	2,627,104
Other liabilities	(36,785)
Net Cash Provided (Used) by Operating Activities	\$ 8,200,731

# Reconciliation of Balance Sheet for Governmental Funds to Statement of Net Position

#### December 31, 2014

ASSETS	Total Governmental Funds	Long-term Assets, Liabilities (1)	Reclasses and Eliminations	Statement of Net Position Totals
Cash and cash equivalents	\$ 24,270,230	\$ -	\$ -	\$ 24,270,230
Taxes receivable (net)	7,688,401	-	(7,688,401)	-
Accounts receivable (net)	1,222,553	-	7,688,401	8,910,954
Internal balances	-	-	4,325,158	4,325,158
State and federal receivables	9,129,129	-	-	9,129,129
Due from other funds	6,120,598	-	(6,120,598)	-
Due from other governments	98,936	-	-	98,936
Inventories, at cost	986,643	-	-	986,643
Prepaid expenses	1,424,725	-	-	1,424,725
Restricted Assets:				
Cash	5,186,970	-	-	5,186,970
Other receivables	35,911	-	-	35,911
Capital assets, net		91,482,961		91,482,961
Total Assets	56,164,096	91,482,961	(1,795,440)	145,851,617
DEFERRED OUTFLOWS OF RESOURCES				
Deferred amount from tobacco settlement receivable	22,521,775	-	-	22,521,775
Deferred amount from debt refunding		57,573		57,573
Total Deferred Outflows of Resources	22,521,775	57,573		22,579,348
Total Assets and Deferred Outflows of Resources	\$ 78,685,871	\$ 91,540,534	\$ (1,795,440)	\$ 168,430,965

# Reconciliation of Balance Sheet for Governmental Funds to Statement of Net Position

#### December 31, 2014

LIABILITIES	Total Governmental Funds	Long-term Assets, Liabilities (1)	Reclasses and Eliminations	Statement of Net Position Totals
Accounts payable Accrued liabilities Other liabilities Due to other funds	\$ 3,982,859 1,134,092 864,844 1,746,968	\$ - 94,071 -	\$ 1 - - (1,746,968)	\$ 3,982,860 1,228,163 864,844
Due to other governments BANS payable Payables From Restricted Assets:	8,841,631 6,550,000	-	(6,550,000)	8,841,631
Accounts payable Accrued liabilities Due to other funds Noncurrent Liabilities:	179,388 1,248 48,472	- - -	(48,472)	179,388 1,248 -
Due within one year Due in more than one year	-	610,000 58,247,906	6,550,000	7,160,000 58,247,906
Total Liabilities  DEFERRED INFLOWS OF RESOURCES	23,349,502	58,951,977	(1,795,439)	80,506,040
Deferred revenue Deferred amount from debt refunding	26,429,039	(2,569,184) 84,720		23,859,855 84,720
Total Deferred Inflows of Resources	26,429,039	(2,484,464)		23,944,575
FUND EQUITY/NET POSITION				
Net investment in capital assets Restricted for:	-	-	80,617,961	80,617,961
Debt service Other purposes Unrestricted	- - -	- - 35,073,021	909,462 10,206,495 (62,826,589)	909,462 10,206,495 (27,753,568)
Nonspendable Assigned Restricted	2,411,368 9,115,118 11,115,957	-	(2,411,368) (9,115,118) (11,115,957)	- - -
Unassigned  Total Fund Equity	6,264,887 28,907,330	35,073,021	(6,264,887)	63,980,350
Total Liabilities, Deferred Inflows of Resources and Fund Equity (Deficit)	\$ 78,685,871	\$ 91,540,534	\$ (1,795,440)	\$ 168,430,965

See Independent Auditor's Report and Notes

# Reconciliation of Balance Sheet for Governmental Funds to Statement of Net Position

#### December 31, 2014

### (1) Explanations of above adjustments:

When capital assets (land, buildings, equipment) that are to be used in governmental activities are purchased or constructed, the cost of those assets are reported as expenditures in governmental funds. However, the statement of net position includes those capital assets among the assets of the County as a whole:

Cost of capital assets Less: accumulated depreciation	\$ 167,224,025 (75,741,064)
Capital assets, net	\$ 91,482,961
To recognize deferred outflows of resources from debt refunding	\$ 57,573
To recognize outstanding liabilities required to be reported under GASB 34:	
Accrued interest	\$ 94,071
Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net position:  Bonds and loans payable Landfill closing cost Compensated absences	\$ 17,620,000 215,908 861,259
Workers' compensation  OPEB liability	2,393,346 37,767,393
Total noncurrent liabilities	\$ 58,857,906
Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current period expenditures. Those assets (for example, receivables) are offset by deferred inflow of resources in the governmental funds, and thus are not included in fund balance:	
Adjustment of deferred inflows of resources: Adjustment of deferred revenue To recognize deferred inflows of resources from debt refunding, net of accumulated amortization Total deferred inflows of resources	\$ (2,569,184) 84,720 (2,484,464)

Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year Ended December 31, 2014

Total revenues in the governmental funds differ from total revenues for governmental activities in the statement of activities. The differences result primarily from the long-term economic focus of the statement of activities versus the current financial resources focus of the governmental funds. The main components of the difference are described below:

Total revenues and other financing sources of the governmental funds. (Exhibit D)	\$ 118,530,168
Because some property taxes will not be collected for several months after the County's fiscal year ends, they are not considered as "available" revenues in the governmental funds.	(305,384)
Interfund revenues are used to charge the costs of certain activities, such as telecommunications, mailing and printing to individual funds. These interfund revenues are reported with governmental activities, but eliminated for the statement of activities.	(3,591,825)
To eliminate interfund revenues of self insurance funds for workers' compensation and health insurance premiums, as well as payments received from the Washington Tobacco Asset Securitization Corporation.	(8,151,736)
To eliminate interfund revenue to redeem bond anticipation notes	(100,000)
To eliminate interfund transfers, including transfer of workers' compensation and OPEB liabilities from enterprise fund due to sale of Pleasant Valley Infirmary.	(17,613,341)
To recognize the loss on disposition of capital assets.	 (1,838,052)
	\$ 86,929,830

Total revenues of governmental activities in the statement of activities (Exhibit B) are comprised of:

Charges for services	\$ 5,628,214
Operating grants and contributions	22,913,291
Capital grants and contributions	3,332,008
General revenues and transfers	55,056,317

Total Revenues of Governmental Activities (Exhibit B) \$86,929,830

Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

# Year Ended December 31, 2014

Total expenditures of the governmental funds differ from total expenses of governmental activities in the statement of activities. The difference is attributable primarily to the long-term focus of governmental activities versus the current financial resources focus of governmental funds. The main components of the differences are described below:

Total expenditures and other financing uses of the governmental funds. (Exhibit D)	\$	114,540,639
When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expenses. This is the amount by which capital expenditures (\$12,095,065) exceeded depreciation (\$6,209,754).		(5,885,311)
The recording of the County's actuarially calculated liability for retiree health insurance benefits (OPEB expense) is not recognized in the governmental funds, but is recognized in the County-wide financial statements.		3,706,800
Interfund expenditures are eliminated against the respective interfund revenues.		(3,591,825)
To eliminate interfund transfers and reclass transfer to component unit offset in miscellaneous and intergovernmental transfer revenue.		(10,853,982)
Repayment of bond principal is reported as an expenditure in governmental funds. For the County as a whole, however, the principal payments reduce the liabilities in the statement of net assets and do not result in an expense in the statement of activities.		(745,000)
To eliminate interfund expenditures for workers' compensation and health insurance premiums.		(8,151,736)
To recognize compensated absences expense for current year change in liability.		(4,236)
To recognize landfill closing costs for current year change in liability.		(9,213)
To recognize current year effect of change in workers' compensation liability.		(118,420)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. Interest in the statement of activities differs from the amount reported in governmental funds by this amount.		(8,703)
Total Expenses of Governmental Activities (Exhibit B)	\$	88,879,013
. Tal. Experieds of Governmental Author (Exhibit B)	Ψ	55,57 5,510

### Notes to Financial Statements

December 31, 2014

# **Summary of Significant Accounting Policies**

The financial statements of Washington County, New York (Washington County) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

# Financial Reporting Entity

Washington County, New York, which was established in 1784, is governed by the general laws of the State of New York and various local laws and ordinances. The County Board of Supervisors, which is the legislative body responsible for the overall operation of the County, consists of the Town Supervisors representing the seventeen towns within the County. The Chairman of the Board, elected by the Board each year, is the chief executive officer of the County. The Board of Supervisors also appoints a county administrator and a clerk of the board. The Chairman of the Finance Committee has been appointed as the Budget Officer. The County Treasurer, elected at large to a four year term, is the chief fiscal officer of the County. The County Clerk, Sheriff, and District Attorney are constitutional officials and are elected in accordance with constitutional provisions.

The County provides the following basic services: general government, education, public safety, social services, recreation, health and nursing services, road maintenance, public improvements, home and community services, general administrative services, and solid waste management services. The County participates in the Job Training Partnership Act Program for Saratoga, Warren and Washington Counties as administered by Saratoga County.

All governmental activities and functions performed for Washington County are its direct responsibility. No other governmental organizations have been included or excluded from the reporting entity.

The financial reporting entity consists of (a) the primary government which is Washington County, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The decision to include a potential component unit in the County's reporting entity is based on several criteria, including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief review of certain entities considered in determining Washington County's reporting entity.

#### Included in the Reporting Entity

The Washington County Soil and Water Conservation District is administered by a Board of Directors, of which 40% are members of the Washington County Board of Supervisors. Approximately 25% of the District's revenues are generated by a transfer from the Washington County General Fund. The District is considered a component unit and is discretely presented.

The Washington County Local Development Corporation ("LDC") was incorporated in 1985 under the Not-For-Profit Law of the State of New York. Ten County Board Supervisors serve on the 17 person board of the LDC. The LDC is considered a component unit of the County and is discretely presented.

### Notes to Financial Statements

December 31, 2014

# <u>Summary of Significant Accounting Policies – Continued</u>

## Included in the Reporting Entity – Continued

Washington Tobacco Asset Securitization Corporation (WTASC) was incorporated in 2000 under the Notfor-Profit Law of the State of New York for the purpose of bonding the value of future receipts due Washington County, New York under the New York State Tobacco Settlement Agreement. WTASC sold bonds on December 7, 2000 and paid over the proceeds net of issuance costs to Washington County who used the funds to build a county jail. These bonds were subsequently defeased as described in the accompanying note regarding indebtedness. WTASC is a blended component unit of the County.

Complete financial statements of individual component units can be obtained from their respective administrative offices.

Administrative offices:

Washington County Soil and Water Conservation District USDA Service Center 2530 State Route 40 Greenwich, NY 12834

Washington County Local Development Corporation County Office Complex 383 Upper Broadway Fort Edward, NY 12828

Washington Tobacco Asset Securitization Corporation County Office Complex 383 Upper Broadway Fort Edward, NY 12828

# Basis of Presentation

# 1. County-Wide statements:

The statement of net position and the statement of activities present financial information about the County's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, State aid, intergovernmental revenues, and other exchange and nonexchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

## 2. Fund financial statements:

The fund financial statements provide information about the County's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds.

### Notes to Financial Statements

December 31, 2014

# **Summary of Significant Accounting Policies – Continued**

#### Basis of Presentation - Continued

### The County Reports the Following Major Governmental Funds:

#### a. General Fund

This is the County's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

# b. County Road Fund

This fund is used to account for expenditures for highway purposes authorized by Section 114 of the Highway Law.

# c. Washington Tobacco Asset Securitization Corporation

Used to bond the value of future receipts due to the County under the New York State Tobacco Settlement Agreement.

# d. Sewer District #2 Long-Term Control Plan Capital Project

Used to account for the financial resources to be used for the Sewer District #2 Long-Term Control Plan capital projects involving various upgrades to the sewer system.

# The County Reports the Following Non-Major Governmental Funds:

#### Special Revenue Funds

These funds account for the proceeds of specific revenue sources, such as federal and state grants, that are legally restricted to expenditures for specified purposes, sewer and county road operations, and other activities whose funds are restricted as to use. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties. Certain revenues may also be committed or assigned by the Board of Supervisors as intended to be used for specific purposes.

### a. Special Grant Fund

Used to account for the use of federal monies received under the Workforce Investment Act.

# b. Road Machinery Fund

Used to account for the purchase, repair, maintenance and storage of highway machinery, tools and equipment pursuant to Section 133 of the Highway Law.

#### c. Sewer District Fund

Used to account for taxes and other revenues which are raised or received to provide related services to an area which encompasses less than the whole county.

### d. Solid Waste Management

Used to account for rental income and related expenses from the lease by a third party operator of the five County solid waste transfer stations.

## e. Self-Insured Health Benefits Fund

Used to account for the administration and obligations of the County's self-insured health plan for the benefit of County employees.

# f. Self-Insurance Fund

Used to account for the administration, compensation, and other obligations of the County's self-insurance program under the Workers' Compensation Law, Article 5.

#### Notes to Financial Statements

December 31, 2014

#### <u>Summary of Significant Accounting Policies – Continued</u>

#### Basis of Presentation - Continued

#### Special Revenue Funds - Continued

#### g. Car Pool Fund

Used to account for the purchase, repair, maintenance, and fuel used for the County vehicles.

#### Capital Projects Funds

Used to account for financial resources to be used for the acquisition or construction of major capital facilities and equipment other than those financed by the Enterprise Fund.

#### **Debt Service Fund**

Used to account for financial resources that are restricted, committed, or assigned for payment of debt principal and interest.

#### The County Reports the Following Proprietary Fund:

#### Enterprise Fund

Used to account for the operations of the County's long-term care nursing facility which is financed and operated in a manner similar to private business enterprises. The intent of the governing board is that the costs or expenses, including depreciation, of providing services to the general public on a continuing basis be financed or recovered primarily through user charges. The County maintains one enterprise fund to account for The Pleasant Valley Infirmary (the Home) which is a New York State licensed 122 bed skilled nursing facility. The Pleasant Valley Infirmary also operates an on-site medical model adult day care program and a 35 bed adult home. The Pleasant Valley Infirmary was sold on January 31, 2014.

The enterprise fund distinguishes between operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the operation of the long-term care nursing facility and adult care programs. Operating expenses include the cost of the services, administrative expenses and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### The County Reports the Following Fiduciary Fund

#### Fiduciary Fund

Used to account for fiduciary activities. Fiduciary activities are those in which the County acts as trustee or agent for resources that belong to others. These activities are not included in the County-Wide financial statements because their resources do not belong to the County, and are not available to be used.

#### Component Units

Used to report the activities of the following entities:

Washington County Soil and Water Conservation District Washington County Local Development Corporation Washington Tobacco Asset Securitization Corporation

See pages 41 and 49-50 for further information.

#### Notes to Financial Statements

December 31, 2014

#### <u>Summary of Significant Accounting Policies – Continued</u>

#### Capital Assets

Capital assets include property, plant and equipment, and infrastructure assets with an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value as of the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets, which include property, plant and equipment of the County are depreciated using the straight-line method over the following useful lives.

#### Assets

Buildings	40 Years
Road improvements	12 Years
Bridges	50 Years
Sewer lines	50 Years
Equipment	5-15 Years
Vehicles	3-13 Years

#### Measurement Focus and Basis of Accounting

The County-Wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the County gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Enterprise fund activities apply all applicable Governmental Accounting Standards Board (GASB) pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless those pronouncements conflict or contradict GASB pronouncements: Statement and Interpretations of the Financial Accounting Standards Board, Accounting Principles Board Opinions, and Accounting Research Bulletins.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The County considers all revenues reported in the governmental funds to be available if the revenues are collected within 60 days after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital assets acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financial sources.

#### 1. General Budget Process

The County employs the following budgetary procedures:

a. In September, department heads receive budget forms and submit their requests to the budget officer.

#### Notes to Financial Statements

December 31, 2014

#### **Summary of Significant Accounting Policies – Continued**

#### Measurement Focus and Basis of Accounting - Continued

#### 1, General Budget Process - Continued

- b. No later than November 15, the budget officer submits a tentative budget to the Clerk of the Board of Supervisors for the fiscal year commencing the following January 1. The tentative budget includes proposed expenditures and the proposed means of financing for the following funds: general, sewer, self insurance, county road, road machinery, solid waste management, and solid waste machinery.
- c. After public hearings are conducted to obtain taxpayer comments, but no later than December 20, the Board of Supervisors adopts the County budget.
- d. Any revisions that alter total appropriations of any department or fund must be approved by the Board of Supervisors.
- e. Budgetary controls are established for the capital projects fund through resolutions authorizing individual projects which remain in effect for the life of the project. Budgets are prepared for the proprietary fund primarily to establish any estimated contributions required from other funds.

#### 2. Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation, is employed in the governmental funds. Open encumbrances at year end are reported as assigned fund balances since the commitments do not constitute expenditures or liabilities.

#### 3. Budget Basis of Accounting

Except as indicated below, budgets are adopted annually on a basis consistent with generally accepted accounting principles. Appropriations authorized for the current year are increased by the amount of encumbrances carried forward from the prior year. Encumbrances are recorded at year end and are included in Exhibit E for comparing actual results to the budget for the year.

Budgetary controls for the Special Grant Fund are established in accordance with the applicable grant agreements which cover a period other than the County's fiscal year. A reconciliation of budgetary to GAAP results for the general fund and the county road fund are as follows:

	General Fund Expenditures	County Road Fund Expenditures
Total funds included in budget comparison (Exhibit E) Less: encumbrances recorded in budget comparison	\$ 68,025,690	\$ 11,893,907
(not GAAP)	(69,240)	(10,644)
GAAP Basis (Exhibit D)	\$ 67,956,450	\$ 11,883,263

No annual budget is required for the Washington Tobacco Asset Securitization Corporation or the Sewer District #2 Long-Term Control Plan Capital Project.

#### Notes to Financial Statements

December 31, 2014

## **Summary of Significant Accounting Policies – Continued**

#### Cash and Cash in Time Deposits

The County investment policies are governed by State law and various resolutions of the County Board of Legislators. County monies must be deposited in FDIC insured commercial banks or trust companies located within the state. Collateral is required for deposits not covered by federal deposit insurance. Obligations which may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and school districts.

The County's December 31, 2014 bank balances were collateralized and insured as follows:

Total on deposit	\$ 32,8	349,264
Insured by FDIC	(5	83,343)
Collateralized by pledged securities held by the financial		
institutions	(32,2	(65,921)
Uninsured and uncollateralized	\$	-

Washington Tobacco Asset Securitization Corporation, a component unit has \$98,723 on deposit at a local bank on December 31, 2014, which was fully insured by the FDIC.

Washington County Local Development Corporation, a component unit had the following on deposit at December 31, 2014:

Total on deposit Insured by FDIC	\$ 1,863,136 (500,000)
Collateralized by pledged securities held by the financial institutions	 (1,363,136)
Uninsured and uncollateralized	\$ -

The Soil and Water Conservation District, a component unit, had the following on deposit at December 31, 2014:

Total on deposit Insured by FDIC Collateralized by pledged securities held by the financial institutions		311,152 (311,152)
Uninsured and uncollateralized	\$	-

#### Cash and Cash Equivalents

Washington County, New York considers all highly liquid debt instruments purchased with a maturity of three months or less to be cash equivalents.

#### Inventories

Inventories are comprised of paper and supplies (general fund) and fuel oil, parts, sand and salt (special revenue funds), and are valued at the lower of cost or market. The expenditure is recognized when the inventory is purchased, but for governmental fund financial statement purposes, the year end balance on hand is reported as an asset in the balance sheet with an offsetting nonspendable fund balance.

#### Notes to Financial Statements

December 31, 2014

#### **Summary of Significant Accounting Policies – Continued**

#### Capital Assets

Capital assets purchased for general government purposes are recorded as expenditures in the governmental funds and are capitalized at cost in the statement of net position. Contributed capital assets are recorded at fair market value at the date received.

No interest on construction in progress has been capitalized.

Prior to the date of sale, capital assets purchased for the enterprise fund were capitalized at cost in the fund. Repairs and maintenance were charged against operations as incurred. When assets are disposed of, their cost and accumulated depreciation are removed from the accounts and the resulting gains or losses are credited or charged to operations.

Depreciation of plant and equipment is provided using the straight-line method at various rates calculated to write off costs over the estimated useful lives of the assets. No depreciation is taken on assets in the year in which they are acquired but on assets disposed of before they are fully depreciated, a full year's depreciation is taken in the year of disposition. The loss on sale of the nursing facility is reported on the statement of revenues, expenses and changes in net position - proprietary fund and statement of activities as a special item.

#### Vacation and Sick Leave and Compensated Absences

Washington County employees are granted vacation and sick leave and earn compensated absences in varying amounts. In the event of termination or upon retirement, an employee is entitled to payment for accumulated vacation and unused compensated absences at various rates.

Payment of vacation and compensated absences recorded in long-term debt is dependent upon many factors; therefore, timing of future payments is not readily determinable. However, management believes that sufficient resources will be made available for the payment of vacation and compensated absences when such payments become due.

#### Postretirement Benefits

In addition to providing pension benefits, Washington County provides health insurance coverage and survivor benefits for 419 employees and their spouses. Substantially all of the County's employees may become eligible for these benefits if they reach normal retirement age while working for the County after 20 years of service. The health care benefits and survivors benefits are provided through an insurance company whose premiums are based on the benefits paid during the year. The County recognized the cost of providing benefits by recording its share of insurance premiums of \$1,829,729 as an expenditure during 2014.

#### **Restricted Net Assets**

Portions of the net assets are restricted for specific purposes and are not available as spendable resources.

#### Revenue Recognition, Property Taxes

Property taxes are levied annually on January 1. The principal components are as follows:

1. Taxes for County purposes are based on County budgetary requirements. Such taxes are apportioned to the towns on the basis of full valuation of taxable properties and assessed through use of an ad valorem tax rate.

#### Notes to Financial Statements

December 31, 2014

#### <u>Summary of Significant Accounting Policies – Continued</u>

#### Revenue Recognition, Property Taxes - Continued

- Town and special district taxes are based on their budgetary requirements. These taxes are levied on properties within the appropriate town or district and assessed by use of an ad valorem tax rate or benefit basis.
- 3. Unpaid school district taxes on town properties and unpaid village taxes are turned over to the County for collection. Any remaining unpaid taxes at year end are relevied as County taxes against the individual properties.

Currently, New York State Law limits the amount local governments can increase property taxes each year to the lower of 2% of the prior year's tax levy or the rate of inflation, unless they officially override the tax levy limitation by a 60% vote.

Collection of County property taxes are as follows:

All property taxes are the enforcement responsibility of the County. The town and special districts receive the full amount of their levies annually. School districts and villages are paid by the County for the full amount of delinquent taxes turned over to the County for enforcement.

County taxes receivable as described above consist in part of direct County tax revenues and in part of taxes initially levied for the purpose of other local governments over which the County exercises no fiscal control. Therefore, the deferred inflows of resources on the County General Fund balance sheet at December 31, 2014 include total taxes receivable owned by the County, less the amount estimated to be available within the first 60 days of the subsequent year.

The following tax calendar pertains to County real property taxes:

Taxable status date
Lien date
Levy date
Levy date
Date taxes due
Date penalty periods begin
In reim procedure (Article 11 Tax Sale Enforcement)

March 1st
August 1st
January 1st
February 1st
January 1st
January 1st

#### Non-Property Taxes

The primary non-property tax item is sales tax. The County has enacted a 3% County wide sales tax. Sales tax is recorded as revenue in the general fund when it is received and is adjusted for year end accruals. As of 2006, a flat \$1,000,000 if sales tax revenue is distributed to the towns and villages based on 50% population and 50% assessed valuation for each municipality.

#### Retirement Plans

The County provides retirement benefits for substantially all of its full time and those part-time employees who elect to participate, through contributions to the New York State and Local Employees' Retirement System. These retirement systems are noncontributory except for employees who joined their respective systems after July 27, 1976 and must contribute a percentage of their annual salary.

The member contributions are deducted by the County from the employees' paychecks and are sent currently to the systems. The retirement systems compute the cost of retirement benefits based on their respective fiscal years - April 1 to March 31.

#### Notes to Financial Statements

December 31, 2014

#### **Summary of Significant Accounting Policies – Continued**

#### Concentrations of Credit Risk

Financial instruments which potentially expose the primary government to concentrations of credit risk consist primarily of taxes receivable and tax sale certificates which are secured by property values throughout the County.

Pleasant Valley Infirmary granted credit without collateral to its patients, most of whom are local residents and are insured under third-party payor agreements. The mix of remaining receivables from patients and third-party payors was as follows at December 31:

Medicare	11%
Medicaid	36%
Private Pay	53%

Financial instruments which potentially expose the County's component units to concentrations of credit risk consist primarily of loans receivable of the Local Development Corporation. Management considers all loans net of allowance to be collectible at December 31, 2014.

#### **Fund Balance Classifications**

The County has adopted the provisions of Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, which requires the County to change its fund balance classifications for governmental funds. The classifications are as follows:

Nonspendable fund balance – Amounts that are not in a spendable form such as inventory, prepaid expenses or long-term portions of loans receivable.

Restricted fund balance – Amounts subject to a constraint imposed by providers such as creditors, grantors, contributors or higher levels of government or through constitutional provisions or enabling legislation.

Committed fund balance – Amounts subject to a purpose imposed by a formal action of the government's highest level of decision-making authority before the end of the fiscal year and that require the same level of formal action to remove the constraint.

Assigned fund balance – Amounts subject to a constraint that represents an intended use established by the government's highest level of decision-making authority or by their designated body or official, which is the Board of Supervisors.

Unassigned fund balance – Amounts available for any purpose, which are only found in the general fund or as a deficit balance in any other fund.

#### Order of use of fund balance:

In determining the order that expenditures will be applied to the various classifications of fund balance, it is the County's policy to first determine the total fund balance that is nonspendable and to then determine the amount of restricted fund balance. Any remaining fund balance is first committed and/or assigned to a specific purpose. In the general fund the remaining balance is unassigned and a deficit in any other fund is considered unassigned. Unassigned balances are available for general use. Stabilization amounts may be formally set aside by the Board of Legislators and may be used from any unassigned balance.

#### Notes to Financial Statements

December 31, 2014

#### <u>Summary of Significant Accounting Policies – Continued</u>

#### Adoption of New Accounting Pronouncement

During the year ended December 31, 2014, the County adopted the provisions of Governmental Accounting Standards Board Statement No. 69, *Government Combinations and Disposals of Government Operations*. This pronouncement establishes accounting and financial reporting standards related to government combinations and disposals of government operations.

## Future Impacts of Accounting Pronouncements

The County has not completed the process of evaluating the impact that will result from adopting GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27; GASB No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68; and GASB Statement No. 72; Fair Value Measurement and Application. These pronouncements were not effective as of December 31, 2014. The County is, therefore, unable to disclose the impact that adopting these pronouncements will have on the financial position and results of operations in the future.

# <u>Explanation of Certain Differences Between Governmental Fund Statements and County-Wide Statements</u>

Due to the differences in the measurement focus and basis of accounting used in the governmental fund statements and the County-Wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the statement of activities, compared with the current financial resources focus of the governmental funds.

- A. Total fund balances of governmental funds vs. net position of governmental activities:

  Total fund balances of the County's governmental funds differs from "net position" of governmental activities reported in the statement of net position. This difference primarily results from the additional long-term economic focus of the statement of net position versus the solely current financial resources focus of the governmental fund balance sheet.
- B. Statement of revenues, expenditures and changes in fund balances vs. statement of activities:

  Differences between the governmental funds statement of revenues, expenditures and changes in fund balances and the statement of activities fall into one of three broad categories. The amounts shown below represent:
  - Long-term revenue and expense differences:
     Long-term revenue differences arise because governmental funds report revenues only when
     they are considered "available", whereas the statement of activities reports revenues when
     earned. Differences in long-term expenses arise because governmental funds report on a
     modified accrual basis, whereas the accrual basis of accounting is used on the statement of
     activities.
  - ii) Capital related differences:

Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the statement of activities, and the difference between recording an expenditure for the purchase of capital items in the governmental fund statements and depreciation expense on those items as recorded in the statement of activities.

#### Notes to Financial Statements

December 31, 2014

## <u>Explanation of Certain Differences Between Governmental Fund Statements and County-Wide</u> Statements, Continued

iii) Long-term debt transaction differences:

Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the governmental fund statements, whereas interest payments are recorded in the statement of activities as incurred, and principal payments are recorded as a reduction of liabilities in the statement of net position.

## Stewardship, Compliance and Accountability

Compliance with finance related legal and contractual provisions are discussed in a separate "Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*".

Deficit Fund Balances - The following funds had a deficit fund balance at December 31, 2014:

<u>Fund</u>	Deficit Fund Balance
Governmental Funds: Capital Project – Clinton Street CP Rail Capital Project – Snowplow routing efficiency study Capital Project – Sewer District #2 Long-Term Control Plan	\$ 25,067 3,279 5,655,860
Total	\$ 5,684,206

These deficits will be relieved through additional appropriations.

## **Restricted Assets**

Restricted assets are as follows:

	Cash	Loans
	Checking	and
	and	Other
	Savings	Receivables
Special revenue	\$ 3,000,000	\$ 35,911
Capital projects	1,277,508	-
Agency	99,195	-
Enterprise	2,243,394	-
Local Development Corporation	126,059	405,714
Soil and Water District Washington Tobacco Asset	290,600	-
Securitization Corporation	909,462	
Total	\$ 7,946,218	\$ 441,625

#### Notes to Financial Statements

December 31, 2014

#### **Restricted Assets-Continued**

Special Revenue Fund assets are restricted for the Self-Insurance Funds (workers' compensation claims and employee health benefit claims) and community development grants.

Capital Project assets are restricted due to the nature of individual projects in that they are funded with debt or funded with receipts from other entities for specific purposes.

Agency assets are restricted for Court and Trust Funds.

Enterprise assets are restricted for purposes of intergovernmental transfer monies which must be utilized solely for the purpose of enterprise fund legacy costs consisting primarily of retirees' health insurance and workers' compensation costs.

Local Development Corporation assets are restricted to U.S. Department of Housing and Urban Development (HUD) approved loan programs.

Soil and Water District assets are restricted because they are used to provide services to the farmers of Washington County.

Washington Tobacco Asset Securitization Corporation assets are restricted because they are to be used to repay the WTASC Bonds.

The County uses any restricted assets available for a specific purpose before using unrestricted assets.

## Pleasant Valley Infirmary (PVI) Accounts Receivable and Net Resident Service Revenue

Net patient service revenue is reported at the estimated net realizable amounts from residents, third-party payors, and others for service rendered.

Revenue received under third-party reimbursement agreements is subject to audit and retroactive adjustment. Provisions for estimated third-party payor retroactive adjustments under those agreements are provided in the financial statements if they are able to be reasonably estimated. Differences between amounts accrued and interim and final settlements are reported in operations in the year of settlement. PVI grants credit to its patients without collateral. Most of the patients are insured under third-party payor agreements (see commitments). Accounts receivable are stated net of an allowance for doubtful accounts. Bad debts are provided for on the allowance method based upon historical experience and management's estimation of collection losses on outstanding receivables. There was no allowance for doubtful accounts at December 31, 2014.

#### **Loans Receivable – Washington County Local Development Corporation**

Loans receivable includes various amounts loaned to local businesses through its revolving loan program. Of the total receivable of \$2,389,250 there is an allowance for doubtful accounts of \$34,977; \$545,559 due within one year and \$1,843,691 due thereafter through 2027.

## Notes to Financial Statements

December 31, 2014

## **Changes in Capital Assets**

A summary of changes in capital assets is as follows:

	Balance January 1, 2014	Additions	Retirements/ Reclass- ifications	Balance December 31, 2014
Governmental Funds:				
Land	\$ 1,691,229	\$ -	\$ (980,226)	\$ 711,003
Buildings	47,217,838	-	(770,000)	46,447,838
Construction in			,	
progress	5,102,643	6,908,375	(5,833,253)	6,177,765
Improvements	503,198	-	298,346	801,544
Bridges	31,967,972	510,132	4,326,533	36,804,637
Roads	35,048,799	3,076,858	-	38,125,657
Infrastructure	12,954,067	-	569,602	13,523,669
Machinery and				
equipment	23,933,323	1,599,700	(901,111)	24,631,912
Total cost	158,419,069	12,095,065	(3,290,109)	167,224,025
Less: accumulated depreciation:				
Buildings	(21,174,209)	(1,129,289)	_	(22,303,498)
Improvements	(137,433)	(52,414)	_	(189,847)
Bridges	(4,957,822)	(736,093)	_	(5,693,915)
Roads	(22,145,427)	(2,340,609)	_	(24,486,036)
Infrastructure	(6,372,298)	(270,473)	-	(6,642,771)
Machinery and	(-,- ,,	( -, -,		(-)- , ,
equipment	(16,196,179)	(1,680,876)	1,452,058	(16,424,997)
Total accumulated				
depreciation	(70,983,368)	(6,209,754)	1,452,058	(75,741,064)
Total cost, net	\$ 87,435,701	\$ 5,885,311	\$(1,838,051)	\$ 91,482,961

#### Notes to Financial Statements

December 31, 2014

## **Changes in Capital Assets - Continued**

Depreciation was charged to governmental funds as follows:

General Government Public Safety Health and Sanitation Transportation Economic Assistance Culture and Recreation Home and Community			\$ 420,849 1,029,444 49,726 3,802,198 99,218 12,613 795,706
Total			\$ 6,209,754
	Balance January 1, 2014	Net Additions (Deletions)	Balance December 31, 2014
Enterprise Fund: Land improvements	\$ 1,422,418	\$ (1,422,418)	\$ -
Buildings and improvements	9,057,481	(9,057,481)	-
Fixed equipment	840,402	(840,402)	-
Moveable equipment	2,720,768	(2,720,768)	-
Construction in progress	46,495	(46,495)	
Total cost	14,087,564	(14,087,564)	-
Less: accumulated depreciation	(10,698,017)	10,698,017	
Total cost, net	\$ 3,389,547	\$ (3,389,547)	\$ -

## **Interfund Transactions**

During the course of normal operations, the County has numerous transactions between funds including expenditures and transfers of resources to provide services. These transactions are recorded as interfund revenues, interfund transfers and expenditures in the respective funds. Generally, the interfund payables and receivables result from expenditures for other governmental funds and are sometimes made out of the general fund for payroll and related taxes and benefits until interfund balances may be processed.

#### Notes to Financial Statements

December 31, 2014

## <u>Interfund Transactions – Continued</u>

Individual interfund receivable and payable balances at December 31, 2014 arising from these transactions were as follows:

Firmal	Interfund	Interfund
Fund _	Receivables	Payables
Major Funds:		
General Fund	<u>\$ 5,643,608</u>	<u>\$ 81,571</u>
County Road Fund		256,277
Sewer District #2 Long-Term Control Plan Capital Project		113,297
Non-Major Funds:		
Special Revenue Funds:		
Car Pool	33,281	5,896
County Road Machinery	262,227	266
Sewer District #1	-	2,000
Sewer District #2	132,094	39,123
Solid Waste Management	-	9,188
Self-Insurance – Workers' Compensation	-	48,472
Capital Projects Funds	49,388	1,239,350
Total Non-Major Funds	476,990	1,344,295
Enterprise Fund	34,639	4,249,646
Trust and Agency Fund	82	110,233
Total	\$ 6,155,319	\$ 6,155,319

Transfers among funds result as part of the annual budget process and are generally routine in nature. General fund revenues finance, in part, county road expenses including payroll and related taxes and benefits, as well as materials

Interfund transfers during the year were as follows:

<u>Fund</u>	Transfers In	Transfers Out
Major Funds:		
General Fund	\$ 7,739,429	\$ 10,023,630
County Road Fund	8,198,631	92,464
Non-Major Funds:		
Special Revenue Funds:		
County Road Machinery	-	294,080
Sewer District #2	93,514	-
Capital Project Funds	1,917,464	443,808
Total Non-Major Funds	2,010,978	737,888
Enterprise Fund	-	7,095,056
Total	\$ 17,949,038	\$ 17,949,038

#### Notes to Financial Statements

December 31, 2014

#### **Deferred Outflows of Resources**

Deferred Outflows of Resources for Washington Tobacco Asset Securitization Corporation includes an estimate of the present value of future tobacco settlement receipts in the amount of \$22,521,775 in accordance with Government Accounting Standards Board Statement No. 48, "Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues." This receivable is offset by an equal amount included in deferred inflows of resources. Also included in deferred outflows of resources is a deferred amount from debt refunding totaling \$57,573, net of amortization of \$11,862.

#### **Indebtedness**

#### Retirement Plan

Washington County participates in the New York State and Local Employees' Retirement System (ERS). This is a cost sharing multiple public employer retirement system. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law (NYSRSSL). As set forth in the NYSRSSL, the Comptroller of the State of New York (Comptroller) serves as sole trustee and administrative head of the System. The Comptroller shall adopt and may amend rules and regulations for the administration and transaction of the business of the System and for the custody and control of their funds. The System issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the New York State and Local Retirement System, Gov. Alfred E. Smith State Office Building, Albany, NY 12244.

#### Funding Policy

The System is noncontributory except for employees who joined the New York State and Local Employees' Retirement System after July 27, 1976 who contribute 3% of their salary. As of October 1, 2000, employees with 10 years of service or more do not contribute towards the Plan. Under the authority of the NYSRSSL, the Comptroller shall certify annually the rates expressed as proportions of payroll of members, which shall be used in computing the contributions required to be made by employers to the pension accumulation fund. Washington County is required to contribute at an actuarially determined rate. The required contributions for the current year and two preceding years were:

	County	Nursing Home		 Total ERS	
2014 2013 2012	\$ 3,891,473 4,784,139 4,388,571	\$	788,591 992,567 803,363	\$ 4,680,064 5,776,706 5,191,934	

The County's contributions made to the System were equal to 100% of the contributions required for each year.

#### **Due to Other Governments**

The liability for due to other governments represents amounts owed at December 31, 2014 as follows:

## Notes to Financial Statements

December 31, 2014

## <u>Indebtedness – Continued</u>

## Due to Other Governments, Continued

	General Fund	Special Revenue Funds	Enterprise Fund	Trust and Agency Fund
Due to other counties	\$ 266,196	\$ -	\$ -	\$ -
Due to New York State	724,615	-	105,000	25,863
Due to special districts Due to central school	17,700	-	-	-
districts	6,966,546	-	-	-
Due to villages and towns	840,197	26,377		
Total	\$8,815,254	\$ 26,377	\$ 105,000	\$ 25,863

The following is a summary of bonds, notes and long-term liabilities for the primary government:

	Payable at January 1, 2014	Additions	Payments/ Reclassifications	Payable at December 31, 2014	Due Within One Year	Due in More Than One Year
Bond anticipation notes payable	\$ 6,650,000	\$ -	\$ (100,000)	\$ 6,550,000	\$ 6,550,000	\$ -
Compensated absences	865,495	-	(4,236)	861,259	-	861,259
Workers' compensation	1,444,571	39,592	909,183	2,393,346	-	2,393,346
OPEB liability	28,368,428	6,286,500	3,112,465	37,767,393	-	37,767,393
Landfill closing costs	225,121	-	(9,213)	215,908	-	215,908
Pleasant Valley OPEB liability	5,692,165	-	(5,692,165)	-	-	-
Pleasant Valley Debt	1,200,000	-	(1,200,000)	-	-	-
Pleasant Valley workers'						
compensation	1,067,194	-	(1,067,194)	-	-	-
State loans payable	205,000	-	(25,000)	180,000	25,000	155,000
General obligations and serial						
bonds	4,560,000	-	(425,000)	4,135,000	435,000	3,700,000
WTASC bonds	13,500,000		(195,000)	13,305,000	150,000	13,155,000
Total	\$ 63,777,974	\$ 6,326,092	\$ (4,696,160)	\$ 65,407,906	\$ 7,160,000	\$ 58,247,906

#### Notes to Financial Statements

December 31, 2014

#### Indebtedness - Continued

#### **Bond Anticipation Notes**

Bond anticipation notes, (BANS) as of December 31, 2014 represented short-term financing arrangements for one capital project at an interest rate of 1.25%.

## State Loans Payable

\$500,000 in revenue bonds issued by New York State Environmental Facilities Corporation for the State Clean Water and Drinking Water Revolving Fund, payable in annual principal payments ranging from \$25,000 to \$30,000 on April 15 of each year through 2021 with semi-annual interest payments ranging from 1.85% - 5% due on April 15 and October 15 of each year.

\$ 180,000

#### General Obligation and Serial Bonds

\$2,795,000 Public Improvement serial bonds, due in annual installments ranging from \$5,000 to \$350,000 through 2023 with interest ranging from 2% to 3%. These bonds were used to refund 2003 public improvement bonds totaling \$3,060,000

\$ 2,465,000

\$1,933,000 Public Improvement serial bonds, due in annual installments ranging from \$63,000 to \$160,000 through 2027 with interest ranging from 2.25% to 4%.

1,670,000

Total general obligation and serial bonds

\$ 4,135,000

Total interest expense for Washington County was \$839,597 for the year ended December 31, 2014.

The aggregate maturities of long-term bonds and State loans payable are as follows:

	 Principal Principal		Interest
2015	\$ 460,000	\$	119,905
2016	475,000		105,632
2017	480,000		90,956
2018	490,000		79,481
2019	355,000		67,812
2020-2024	1,590,000		199,634
2025-2027	 465,000		28,300
Total	\$ 4,315,000	\$	691,720

#### Notes to Financial Statements

December 31, 2014

#### Indebtedness - Continued

#### General Obligation and Serial Bonds, Continued

The Pleasant Valley Infirmary issued general obligation serial bonds in April, 1998 in the amount of \$3,800,000 as part of a capital project to build an Alzheimer wing. These bonds were maintained on the infirmary's books as long-term debt and are due in annual installments with interest at 4.75%-4.85%. Subsequent to the sale of the Pleasant Valley Infirmary in January of 2014, the bonds were repaid. Total interest expense for Pleasant Valley Infirmary was \$28,925 for the year ended December 31, 2014.

## Washington Tobacco Asset Securitization Corporation (WTASC)

In December 2000, WTASC issued \$11,160,000 in serial and term bonds for the purpose of funding the building of a county jail. These bonds would have been paid off with receipts from the New York Tobacco Settlement Agreement. On August 25, 2005, WTASC issued \$14,690,000 in bonds to refund the balance of the 2000 Bonds. The remaining balance of the defeased 2000 Bonds of \$9,050,000 was paid in full in June 2010.

Term bonds totaling \$14,690,000 were issued on August 25, 2005. The interest rates vary from 4.25% to 5%. The total debt service has been projected assuming that the tobacco settlement revenues will be at a level that allows the flexible amortization term bonds to be repaid by June 1, 2045. A summary of the future debt maturities follows:

	Term Bonds	Interest	Total Debt Service
		<u> </u>	
2015	\$ 150,000	\$ 672,488	\$ 822,488
2016	145,000	666,219	811,219
2017	145,000	660,056	805,056
2018	235,000	651,981	886,981
2019	245,000	641,781	886,781
2020-2024	1,385,000	3,034,845	4,419,845
2025-2029	1,765,000	2,661,469	4,426,469
2030-2034	2,265,000	2,161,875	4,426,875
2035-2039	2,905,000	1,518,875	4,423,875
2040-2044	3,725,000	693,125	4,418,125
2045	340,000	21,000	361,000
Total	\$ 13,305,000	\$ 13,383,714	\$ 26,688,714

WTASC has pledged, as security for the above bonds, its future tobacco settlement revenues pursuant to the New York State Tobacco Settlement Agreement. For the current year, principal and interest paid by WTASC totaled \$853,569, as compared to its tobacco settlement revenues of \$896,611. To estimate the present value of the receivable for future tobacco settlement revenues, an average bond interest rate of 4.625% was used, compounded annually through the year 2042.

Total interest expense for Washington Tobacco Asset Securitization Corporation was \$656,542 for the year ended December 31, 2014.

#### Notes to Financial Statements

December 31, 2014

#### Indebtedness - Continued

Washington County Local Development Corporation (LDC)

#### Intermediary Relending Program Loan Payable

Washington County Local Development Corporation entered into a loan agreement on November 25, 1998 with the U.S. Department of Agriculture for \$300,000 to be paid back over 30 years at a fixed rate of 1%. Interest only was paid for the first two years. Principal and interest payments are made in 28 equal annual installments with any remaining balance being paid 30 years from the date of the note. A stipulation of this program is that the Washington County Local Development Corporation must match a portion of the loan. The Corporation's matching requirement was \$75,000, making the program funds total \$375,000. As of December 31, 2014, the Corporation has drawn down \$300,000 and has made eight loans. The terms are as follows:

Installment contract to the U.S. Department of Agriculture payable in annual installments of \$12,339, including interest at 1%, through	
November 2028. Less: current portion	\$ 160,090 (10,735)
Long-term debt, net of current portion	\$ 149,355

Maturities of long-term debt are as follows:

	Principal	Interest
Years ending		
December 31,		
2015	\$ 10,735	\$ 1,604
2016	10,842	1,497
2017	10,951	1,388
2018	11,060	1,279
2019	11,171	1,168
2020-2024	57,552	4,143
2025-2027	47,779	1,086
	\$ 160,090_	\$ 12,165

#### Compensated Absences

Under the terms of a resolution of the Board of Supervisors and contractual agreements, employees are entitled to vacation leave, personal leave, and sick leave in varying amounts depending upon years of service. Upon termination of employment, employees are entitled to payment for all accumulated vacation leave and personal leave, but they are not entitled to payment for accumulated sick leave. Year end estimated liabilities of \$861,259 for compensated absences were determined based upon a survey of each department made by the County Administrator.

#### Other Postemployment Benefits (OPEB)

#### Plan Description

Washington County (the "County") administers the Washington County Retiree Medical Plan (the "Plan") as a single-employer defined benefit Other Postemployment Benefit Plan. The Plan provides for continuation of medical insurance benefits for certain retirees and their spouses and can be amended by action of the County subject to applicable collective bargaining and employment agreements. The Plan does not issue a stand-alone financial report since there are no assets legally segregated for the sole purpose of paying benefits under the Plan.

#### Notes to Financial Statements

December 31, 2014

#### Other Postemployment Benefits (OPEB)-Continued

#### Funding Policy

The obligation of the plan members, employers and other entities are established by action of the County pursuant to applicable collective bargaining and employment agreements. The required contribution rates of the employer and the members vary depending on the applicable agreement. The employer currently contributes enough money to the Plan to satisfy current obligations on a pay-as-you-go basis. The costs of administering the Plan are paid by the County.

#### **Accounting Policy**

The accrual basis of accounting is used. The fair market value of assets is determined by the market value of assets paid by a willing buyer to a willing seller. From an accrual accounting perspective, the cost of postemployment healthcare benefits, like the cost of pension benefits, generally should be associated with the periods in which the cost occurs, rather than in the future year when it will be paid. In prospectively adopting the requirements of GASB Statement No. 45 during the year ended December 31, 2008, the County recognizes the cost of postemployment healthcare in the year when the employee services are received, reports the accumulated liability from prior years, and provides information useful in assessing potential demands on the County's future cash flows. Recognition of the liability accumulated from prior years is being recognized in a thirty year amortization schedule, which commenced in 2008.

### Other Disclosure Information

The schedule of funding progress presents multiyear trend information that is useful in determining whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability. The projections of benefits are based on the types of benefits provided under the substantive plan at the time of the valuation date and on the pattern of cost-sharing between the employer and plan members. In addition, the projections do not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost-sharing between the employer and plan members in the future. Annual OPEB contributions are estimates and do not reflect exact contributions during the year.

Due to the sale of the Pleasant Valley Infirmary in January of 2014 (see page 54), all of the Nursing Home's liability for other postemployment benefits are now the obligation of the County. Therefore, all disclosures will show the total County obligation only.

Annual OPEB Cost – Fiscal Year Ended December 31, 2014	Total
Normal cost Past service cost	\$ 3,660,000 2,728,700
Annual Required Contribution (ARC) Interest on OPEB obligation Adjustments to ARC	6,388,700 1,021,800 (1,124,000)
OPEB expense	\$ 6,286,500

#### Notes to Financial Statements

December 31, 2014

#### Other Postemployment Benefits (OPEB) - Continued

#### Other Disclosure Information - Continued

Reconciliation of Net OPEB Obligation	Total
At December 31, 2014: Net OPEB obligation at the beginning of the year OPEB expense Net OPEB contributions made during the fiscal Year *	\$ 34,060,593 6,286,500 (2,579,700)
Net OPEB obligation at the end of the year	\$ 37,767,393
Percentage of expense contributed	41.0%
Reconciliation of Net OPEB Obligation	Total
At December 31, 2013:  Net OPEB obligation at the beginning of the year  OPEB expense	\$ 29,035,271 7,320,900
Net OPEB contributions made during the fiscal year *	(2,295,578)
Net OPEB obligation at the end of the year	\$ 34,060,593
Percentage of expense contributed	31.4%
Reconciliation of Net OPEB Obligation At December 31, 2012:	Total
Net OPEB obligation at the beginning of the year OPEB expense  Net OPEB contributions made during the fiscal	\$ 24,160,977 7,008,900
year *	(2,134,606)
Net OPEB obligation at the end of the year	\$ 29,035,271
Percentage of expense contributed	30.5%

Estimated annual OPEB Cost is based upon an actuarial report. Reconciliation of Net OPEB Obligation for 2013 and 2012, is based upon other group auditor's reports. Therefore a slight difference may appear between the two.

## Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. Most included coverages are "community-rated" and annual premiums for community-rated coverages were used as a proxy for claims without age adjustment. The actual methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of November 1, 2014, the most recent actuarial valuation, the liabilities were computed using the projected unit credit method with a thirty year amortization. The actuarial assumptions utilized a 3.0%

<sup>\*</sup> Estimated

#### Notes to Financial Statements

December 31, 2014

#### Other Postemployment Benefits (OPEB) - Continued

#### Actuarial Methods and Assumptions - Continued

discount rate. The valuation assumes a variable healthcare cost trend inflation rate ranging from 7.9% down to 4.3% and a postretirement benefit increase of 3% for contract migration. The actuary determined based on information provided by the County that the use of the November 1, 2014 valuation for a subsequent year was appropriate.

Projections of benefits are based on the types of benefits provided under the substantive plan at the time of each valuation and on the pattern of sharing of benefit costs between the employer and plan members to that point, and the projections of benefits for financial reporting purposes do not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future.

#### **Deferred Inflows of Resources**

Deferred inflows of resources represents deferred tax, tobacco settlement, and capital project revenues of \$23,859,855, in addition to a deferred amount from debt refunding totaling \$84,720, the bond premium received in 2013 on debt refinancing net of amortization of \$17,454.

#### Intergovernmental Transfer Revenue (IGT)

Included in due from third party payers are monies receivable through the Intergovernmental Transfer Program (IGT), which provides Medicaid rate enhancements to all non-state operated, publicly sponsored nursing facilities. Its continuation is subject to annual negotiations between New York State and the federal government. IGT revenues amounted to \$0 in the year ended December 31, 2014.

#### **Operating Leases**

On April 22, 2013, the County signed a lease agreement with Earth Waste & Metals, a third party, to lease five transfer stations for a period of five years with an option to purchase the properties, expiring April 21, 2018. Rent payments are to be received in the amount of \$5,000 per month. An option fee of \$147,371 was received upon execution of the agreement. The option price and a declining percentage of the rental payments will be applied to the purchase price of \$1,473,712 depending upon the date the option is exercised. Stock and inventory were purchased for \$470,000. The option price of \$147,371 is recorded as a deposit and is included in other liabilities in the nonmajor funds. Rent revenue for 2014 of \$60,000 is recorded as use of money and property in the nonmajor funds.

Future minimum lease payments to be received are as follows:

Years ending	
December 31	
2015	\$ 60,000
2016	60,000
2017	60,000
2018	 15,000
Total	\$ 195,000

#### Notes to Financial Statements

December 31, 2014

## Sale of Home Care Services and Pleasant Valley Infirmary

The County sold its Certified Home Health and Long-Term Home Health services to a third party on January 1, 2014 for \$50,000. The proceeds are being held in the agency fund for subsequent transfer to the general fund. In addition, it sold its skilled nursing facility, the Pleasant Valley Infirmary (an enterprise fund of Washington County) on January 31, 2014. Although County operations ceased on that date, a transition team of four employees was retained by the County during 2014 to finalize reporting, audits and prior period billings. All residual liabilities for workers' compensation and other postemployment benefits were transferred to the governmental activities of Washington County, as follows:

Workers' compensation	\$1,067,194
Other postemployment benefits	5,692,165
Total	\$6,759,359

The loss on sale of the Pleasant Valley Infirmary was calculated as follows:

Sale proceeds Net book value of capital assets Net book value of supply inventory	\$ 2,440,000 (3,346,314) (143,600)
Loss on sale of assets	\$ (1,049,914)

At the time of sale certain assets in addition to the above listed liabilities were transferred to the general government, as follows:

Net book value of capital assets Workers' compensation and OPEB liabilities	\$ 5,683 (6,759,359)
Net position of transfers	\$ (6,753,676)

#### **Contingent Liabilities**

In June of 2006, the County modified its agreement with the County's Health Insurance provider, Blue Shield, to pay claims only, plus administrative expenses for health insurance benefits for its employees and qualified retirees. The plan has a stop loss insurance coverage that pays all individual claims over \$100,000 on an annual basis. The County's broker tracks all claims to insure the County receives proper credit from the health insurance provider.

Should the County change providers or plans, the fund will be responsible for all claims incurred during the effective date of the plan. As of December 31, 2014, there were no claims unpaid; therefore, accounts payable on the balance sheet and statement of net position is \$0.

A health insurance rate is established for the employee's and employer's portion of the monthly premium to provide for the budgeted/projected annual expense for the administrative costs plus claims. The employee's share of the monthly premium is withheld from the employee's first pay of the month and recorded within the County's Trust & Agency Fund. The employer's share of the monthly premiums is recorded as a liability within the fund that the employee's personal service expense/payroll expense is charged.

#### Notes to Financial Statements

December 31, 2014

## **Contingent Liabilities - Continued**

The administrative costs are invoiced on a monthly basis to the County by the County's health insurance provider. The monthly invoice is reconciled to the health insurance payroll deductions and withdrawn monthly on a date scheduled by the County's health insurance carrier from the account previously established for the health insurance administrative costs and claims.

The employer's share of the monthly premiums is also reconciled to the provider's monthly invoice on a biweekly basis at the same time as the employee's share reconciliation. Once reconciled, the employer's and employees' shares of the monthly premium are transferred to the bank account previously established for the health insurance administrative costs and claims. These transactions are recorded in the Self-insurance Fund for Health Insurance, accordingly.

Claim disbursements to the provider are processed at least bi-monthly to maintain the escrow account held at JP Morgan Chase Bank for the benefit of Empire Blue Cross at a balance of \$210,000. The ACH transfers to Blue Cross are journalized as they occur within the Self-insurance for Health Insurance Fund.

Per the New York State Comptroller's accounting bulletin of May 2006, "the Medicare Prescription Drug, Improvement and Modernization Act of 2003" established prescription drug coverage for Medicare-eligible beneficiaries under Medicare Part D. Provisions of Medicare Part D address employers who provided prescription drug benefits to retirees. If an employer provides to its Medicare-eligible retirees prescription drug benefits that are at least actuarially equivalent to those that otherwise would be provided by Medicare, the Federal government will make subsidy assistance payments either directly to or on behalf of the employer. It is expected that these Federal subsidy payments will equal 28% of allowable retiree costs (about \$600 per participant) for each Part D eligible retiree enrolled in the employer's prescription drug plan and not enrolled in Part D. The provisions of Medicare Part D became effective January 1, 2006.

The federal subsidy offered under this program is intended to provide a financial incentive or assistance to employers to continue providing prescription drug benefits to its Medicare-eligible retirees, thereby relieving the Medicare program of coverage responsibility. Generally, federal subsidy payments will be made directly to the local government employer although there may be situations when payments are made to the prescription drug plan provider on behalf of the local government employer. For the purposes of the Medicare Part D program, Federal subsidies or "reimbursements" to or on behalf of the employer are not considered Federal Aid.

A revenue account – Reimbursement of Medicare Part D Expenditures is used to record the amount of the Medicare Part D Federal subsidy. Revenue is recorded in the fund from which prescription drug expenditures where charged.

Medicare Part D subsidy payments are made to the County's prescription drug plan provider on behalf of Washington County and are credited to revenue within the Self-insurance Fund for Health Insurance.

In 1994 the County joined NYMIR (New York Municipal Insurance Reciprocal) for its municipal property and casualty insurance. NYMIR is a consortium whose members are all municipalities. The subscribers pay a 25% capitalization fee that is based on each subscriber's annual premium and is paid over a five

#### Notes to Financial Statements

December 31, 2014

#### **Contingent Liabilities – Continued**

year period. This capitalization fee amounts to approximately \$24,000 per year. The County may be eligible for future dividends if the consortium does well or may be liable for its share of ownership if a major loss occurs. NYMIR does carry re-insurance with other companies. The County's premiums charged to 2014 expenditures approximated \$422,000.

The County established its own self-insurance plan for Workers' Compensation under Local Law Nos. 1 and 2, 1956, pursuant to Article 5 of the Workers' Compensation Law. The plan is open to any eligible municipality for participation. There were 61 participants at December 31, 2014. The County is responsible for administration of the plan and its reserves. This self-insurance plan is managed by a third party administrator selected by the County. This administrator has actuarially computed the liability for reported cases to date at \$3,036,082, which includes amounts owed for prior employees of the Pleasant Valley Infirmary. \$2,393,346 of the liability is reported in the County's long-term debt and includes \$909,183 related to the Pleasant Valley Infirmary formerly recorded in the Enterprise Fund. The plan purchases commercial insurance for claims in excess of \$1,000,000 (each occurrence) involving "third party over actions." All funds of the County participate in the program and make payments to the selfinsurance fund based on actual claims paid in the previous completed fiscal year and their portion of the administrative and pooled costs. The County is responsible for 100% of all EMS and Fire claims. Each of the plan's participants are responsible for the first \$20,000 of any individual claim. All paid claims over \$20,000 per occurrence will be shared by all plan participants based on an allocation of 90% of the total payroll and 10% of the full assessed real property of the participant. The plan has an established reserve to accommodate the County's deductible for catastrophic claims. Local Law 8 of 2013 set a reserve for this fund at \$3,000,000, which is included in restricted fund balance. Claims and judgments calculated for 2014 totaled \$879,872.

Changes in the Workers' Compensation aggregate claims liabilities for the years ended December 31, 2014 and 2013 are as follows:

	Liability Beginning of Year	Claims and Changes in Estimates	Claim Payments	Liability End of Year
2014	\$ 3,011,090	\$ 904,864	\$ (879,872)	\$ 3,036,082
2013	4,181,742	(238,175)	(932,477)	3,011,090

#### **Pleasant Valley Contingent Liabilities**

#### Third Party Rate Adjustments

As stated in the notes to the financial statements, net patient service revenue is reported at estimated net realizable amounts from residents, third-party payors, and others for services rendered and includes estimated retroactive revenue adjustments due to future audits, reviews and investigations. Retroactive adjustments are considered in the recognition of revenue on an estimated basis in the period the related services are rendered, and such amounts are adjusted in future periods as adjustments become known or as years are no longer subject to such audits, reviews and investigations.

Revenue from the Medicare and Medicaid programs accounted for approximately 14% and 68%, respectively, of the Home's net patient service revenue for the year ended December 31, 2014. Laws and regulations governing the Medicare and Medicaid programs are extremely complex and subject to interpretation. The 2014 net patient service revenue decreased approximately \$1,800 as a result of the final settlements in excess of amounts previously estimated.

#### Notes to Financial Statements

December 31, 2014

#### **Pleasant Valley Contingent Liabilities - Continued**

#### Regulatory

The Home is subject to compliance with laws and regulations of various governmental agencies. Recently, governmental review of compliance with these laws and regulations has increased, resulting in fines and penalties for noncompliance by individual health care providers.

#### Litigation

The Home was involved in various litigations arising in the normal course of business. After conversation with legal counsel, management estimates that these matters will be resolved without material adverse effect on the County's future financial position or results from operations.

#### **Fund Balances**

At December 31, 2014, Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type definitions in the Government Fund Statements are as follows:

#### Nonspendable amounts represent the following:

Prepaid expenses of \$907,583 in the general fund, \$114,545 in the county road fund and \$402,597 in the non-major funds.

Inventories of \$7,525 in the general fund, \$306,546 in the county road fund and \$672,572 in the non-major county road machinery fund.

#### Restricted funds represent the following:

Workers' Compensation reserve of \$902,113 and \$2,243,394 legacy reserve (for future workers' compensation and retiree health insurance) as a result of the sale of the Pleasant Valley Infirmary in the general fund.

Debt reserve of \$909,462 in Washington Tobacco Asset Securitization Corporation component unit. Worker' compensation reserve of \$3,000,000 in the non-major workers' compensation self-insurance fund.

Sewer capital and repair reserves totaling \$1,256,582 in the non-major sewer funds.

Capital project reserves of \$2,804,406 in the non-major funds.

#### Assigned funds include the following:

#### Encumbrances:

General fund of \$69,240, county road fund of \$10,644 and non-major funds of \$23,423.

Appropriations to meet expenditures for 2015:

General fund of \$3,209,942, county road fund of \$850,000 and non-major funds of \$171,312.

Funds reserved by the Board of Supervisors for various purposes in the general fund, including public safety and tax abatement of \$707,171.

Positive fund balances in all of the governmental funds except the general fund of \$4,073,386.

#### Notes to Financial Statements

December 31, 2014

#### **Prior Period Adjustments**

Prior period adjustments to net position on the government—wide financial statements and fund balances on the fund financial statements represent the following:

At December 31, 2013, two capital project funds related to the Pleasant Valley Infirmary contained amounts due to the governmental activities of \$9,933. These amounts were not recorded in the governmental activities accounts. Subsequent to the sale of the Infirmary in 2014, the capital project funds were transferred to the governmental activities as two additional capital projects, the amounts due to the governmental activities were paid off and the two projects have since been closed.

#### **Joint Ventures**

Community College: The Adirondack Community College is jointly sponsored by Washington and Warren Counties under provisions of Article 126 of the Education Law. As a joint venture, separate financial statements are issued by the College.

The following is a summary of financial information included in the financial statements of the joint venture:

Adirondack Community College financial statement date: August 31, 2014

Total assets	\$ 43,744,535
Total liabilities	25,361,239
Total deferred inflows of resources	1,110,955
Joint net position	17,272,341
Total revenues	33,023,144
Total expenditures	35,114,659

Joint Venture Net Position consists of the following:

Net investment in capital assets	\$ 25,582,875
Restricted	360,000
Unrestricted (deficit)	(8,670,534)

Total \$ 17,272,341

The above financial information does not include any component units included in the College's financial statements because the County has no responsibility for the component units. Complete financial statements of the College can be obtained from their Administrative Office at 640 Bay Road, Queensbury, NY 12804.

#### Notes to Financial Statements

December 31, 2014

#### Commitments

#### Deferred Compensation Plan

In October 1993 the County established for its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Plan, available to all employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. The County will fund all amounts of compensation deferred under the Plan, at the direction of the covered employee. The County has no liability for losses under the Plan but does have the duty of due care that would be required of an ordinary prudent investor. The County made no contribution and employees made \$399,034 in contributions to the deferred compensation plan for the year ended December 31, 2014.

#### Landfill Closure and Postclosure Care Costs

State and Federal laws and regulations require the County to perform certain maintenance and monitoring functions at the two closed County owned landfills for thirty years after closure.

NYSDEC approved the closure certification reports for the two facilities in late 1999 and early 2000. As a result, the postclosure monitoring commenced in the year 2000 and will continue until 2029 (30 years total).

\$120,093 is reported as landfill closure and postclosure care in accrued liabilities at the Easton Landfill at December 31, 2014 and represents the estimated costs of future monitoring for 15 years. These amounts are based on past expenditures and an annual escalation of 3.5% for each of the following 15 years.

\$ 95,815 is reported as postclosure care in accrued liabilities for the Fort Ann Landfill on December 31, 2014 and represents the estimated costs of future monitoring for 15 years. These amounts are based on past expenditures and an annual escalation of 3.5% for each of the following 15 years.

In both cases, actual costs may be higher due to inflation, changes in technology, changes in regulations, or an inflation rate different than assumed.

There were no landfill closure and postclosure care expenditures recognized in 2014.

#### **Related Party Transactions**

The Washington County Local Development Corporation (LDC) is provided rental space, use of equipment and certain personnel for its operations by the County at no cost to the organization. Also, federal funds received by the County under the Community Development Block Grant Program are transferred to the LDC for administration of the Revolving Loan and Micro-Enterprise Programs.

#### **Subsequent Events**

The County has evaluated all events through January 18, 2016, the date which these financial statements were available to be issued, and determined that there are no subsequent events which require disclosure.

## Schedule of Funding Progress for Other Postemployment Benefits

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)- Simplified Entry Age	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
November 1, 2014:	\$ -	\$ 82,686,400	\$ 82,686,400	0%	\$ 24,802,396	333%
November 1, 2012:	\$ -	\$ 83,635,700	\$ 83,635,700	0%	\$ 30,092,887	278%
November 1, 2010:	\$ -	\$ 79,080,600	\$ 79,080,600	0%	\$ 30,549,456	259%

#### Schedule of Expenditures of Federal Awards

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Agency Number		Federal Expenditures	
U.S. Department of Labor Employment and Training Program Passed Through Saratoga County, New York:					
WIA Cluster: WIA Adult Program WIA Dislocated Workers WIA Youth Activities Total WIA Cluster	17.258 17.278 17.259		\$ 142,276 153,760 179,021	475,057	
Trade Adjustment Assistance	17.245			543,140	
Workforce Innovation Fund Total U. S. Department of Labor	17.283			93,065	1,111,262
U.S. Federal Emergency Management Agency U.S. Department of Homeland Security					
Passed Through NYS Division of Homeland Security and Emergency Services: Security Grant Program	97.067	C974300 C974310 C974320 C974330 C974340 T974322		91,101 81,528 35,524 1,026 13,333 20,000	
Total U.S. Federal Emergency Management Agency					242,512
U.S. Department of Agriculture  Passed Through New York State Office of Temporary and Disability Assistance:  Supplemental Nutrition Assistance Program Supplemental Food W.I.C.	10.561 10.557		561,523 1,490,927		
Passed Through New York State Department of Health: Supplemental Food W.I.C.	10.557		489,837		
Rural Development Intermediary Relending Program (Through Washington County LDC-Component Unit)	10.767			2,542,287	
Total U.S. Department of Agriculture					2,554,706
U. S. Department of Transportation  Passed Through New York State Department. of Transportation: Highway Planning and Construction Cluster: Highway Construction Program: Tacklebox Bridge CR12 Bridge CR 16 Bridge County Road	20.205	D034220	353,141 131,398 1,397,755 78,300	1,960,594	
National Traffic Safety Board Administration Passed Through New York State Traffic Safety Board: Highway Safety Cluster: DWI Crackdown Grant Child Passenger Safety Seat Grant Total Highway Safety Cluster	20.600 20.602	2014-00065	16,219 13,001	29,220	
Total U. S. Department of Transportation					1,989,814
U.S. Election Assistance Commission: Passed Through New York State Board of Elections: Help America Vote Act Grant	90.401	C003251		45,515	
Total U.S. Election Assistance Commission	See Indepe	ndent Auditor's Rep	port and Notes		45,515

#### Schedule of Expenditures of Federal Awards

Federal Grantor/	Federal	Pass-Through			
Pass-Through Grantor/	CFDA	Agency		Federal	
Program Title	Number	Number		Expenditures	
U.S. Department of Education					
Passed Through New York State Department					
of Health:					
Early Intervention Administration	84.181	C021830		23,131	
Total I.I.C. Department of Education					23,131
Total U.S. Department of Education					23,131
U.S. Department of Health and Human Services					
Passed Through New York State Department of Health:					
Immunization Grant	93.268			29,279	
				-, -	
Passed Through Health Research Incorporated					
Bio-Terrorism Grant	93.069	1629-10		45,749	
Medicaid Cluster:					
Passed Through New York State					
Department of Health:					
Medical Assistance Program	93.778		879,405		
Adolescent Pregnancy Prevention	93.778		4,207		
T . I . I . I . I . I . I . I . I . I .					
Total Medicaid Cluster				883,612	
TANF Cluster:					
Passed Through Office of Temporary					
and Disability Assistance:					
Assistance Payments / Maintenance (TANF)	93.558		3,470,102		
Safety Net	93.558		63,544		
Passed Through Hudson Headwaters Health Network:	30.330		00,544		
TANF Summer Youth Employment	93.558		69,395		
Total TANF Cluster	00.000		00,000	3,603,041	
				5,555,577	
Passed Through Office of Temporary					
and Disability Assistance:					
Foster Care	93.658			939,244	
Adoption Assistance	93.659			13,338	
Child Support Enforcement Title IV-D	93.563			245,363	
Low Income Home Energy Assistance	93.568			3,268,348	
Passed Through New York State Office of Aging:					
Aging Cluster:					
Special Programs for the Aging, Title III-C	93.045		116,615		
Special Programs for the Aging, Title III-B	93.044		78,568		
Nutrition Services Incentive Program	93.053		88,454		
Total Aging Cluster				283,637	
Passed Through New York State Office of Aging:					
Special Programs for the Aging, Title III-D	93.043			3,776	
Title III-E	93.052			23,803	
HIICAP	93.779			27,556	
M.I.P.P.A.	93.518			10,420	
······ ·· ·· ·· ·· ··	55.010			. 5,720	
Passed Through New York Office of Children					
and Family Services:					
Child Care, Title IV-E	93.596			453,879	

#### Schedule of Expenditures of Federal Awards

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Agency Number	Federal Expenditures	
U.S. Department of Health and Human Services - Continued Passed Through New York State Office of Alcoholism and Substance Abuse: Block Grants for Prevention and Treatment of Substance Abuse	93.959		229,642	
Total U.S. Department of Health and Human Services				10,060,687
U.S. Department of Justice Violence Against Women Grant Drug Enforcement Administration	16.588 16.580		30,400 12,661	
Total U. S. Department of Justice				43,061
U.S. Environmental Protection Agency Passed Through NYS Department of Health: Radon Grant	66.032	T027076	3,317_	3,317
Total Federal Expenditures				\$ 16,074,005

#### Notes to Schedule of Expenditures of Federal Awards

December 31, 2014

## **General**

The accompanying schedule of expenditures of federal awards presents the activity of all federal financial assistance programs of Washington County, New York. Washington County's reporting entity is defined in the notes to the County's basic financial statements. All federal financial assistance received directly from federal agencies as well as federal financial assistance passed through other government agencies are included on the schedule.

#### **Basis of Accounting**

The accompanying schedule of expenditures of federal awards is presented using the modified accrual basis of accounting, which is described in the notes to the County's basic financial statements.

#### **Sub-Recipients**

Of the federal expenditures presented in the schedule, the County provided federal awards to sub-recipients as follows:

Program Title	Federal CFDA Number	Amount Provided Sub-recipients	
U.S. Department of Labor To Washington County Economic Opportunity Council, Inc./Employment and Training Program:			
WIA: WIA Adult Program WIA Dislocated Workers WIA Youth Activities	17.258 ** 17.278 ** 17.259 **	\$ 142,276 153,760 179,021	
Total WIA Funds			475,057
Trade Adjustment Assistance	17.245		543,140
Workforce Innovation Fund	17.283		93,065
Total U.S. Department of Labor			\$ 1,111,262

<sup>\*\*</sup> These programs were audited as major programs by the sub-recipient's auditor for the year ended March 31, 2014. Reference should be made to the sub-recipient's audit report for information related to that audit.



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To The Chairman and Board of Supervisors Washington County, New York

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of Washington County, New York, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise Washington County, New York's basic financial statements and have issued our report thereon dated January 18, 2016.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Washington County, New York's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Washington County, New York's internal control. Accordingly, we do not express an opinion on the effectiveness of Washington County, New York's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify one deficiency in internal control, described in the accompanying schedule of findings and questioned costs that we consider to be a significant deficiency. (2014-001)

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Washington County, New York's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Washington County, New York's Response to Finding

Washington County, New York's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. Washington County, New York's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Whittemore, Dowen & Ricciardelli, LLP

Whittemore, Dowen & Ricciardelli, LLP Queensbury, New York

January 18, 2016



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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

To The Chairman and Board of Supervisors Washington County, New York

#### Report on Compliance for Each Major Federal Program

We have audited Washington County, New York's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of Washington County, New York's major federal programs for the year ended December 31, 2014. Washington County, New York's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Washington County, New York's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Washington County, New York's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Washington County, New York's compliance.

#### Opinion on Each Major Federal Program

In our opinion, Washington County, New York, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2014.

#### **Report on Internal Control Over Compliance**

Management of Washington County, New York, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Washington County, New York's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not

express an opinion on the effectiveness of Washington County, New York's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Whittemore, Dowen & Ricciardelli, LLP

Whittemore, Dowen & Ricciardelli, LLP Queensbury, New York

January 18, 2016

## Schedule of Findings and Questioned Costs

Year Ended December 31, 2014

## Section I – Summary of Auditor's Results

I. Fin	ancial St	tatements				
A.	Type o	f auditor's report issued				
	1.	Unmodified.				
B.	Interna	I control over financial reporting:				
	1.	Material weaknesses identified?		Yes	X	No
	2.	Significant deficiencies identified not considered to be material weaknesses?	X	Yes		None reported
	3.	Noncompliance material to financial statements noted?		Yes	X	No
II. Fe	deral Av	<u>vards</u>				
A.	Interna	I control over major programs:				
	1.	Material weaknesses identified?		Yes	X	No
	2.	Significant deficiencies identified not considered to be material weaknesses?		Yes	X	None reported
B.		of auditor's report issued on npliance for major programs:				
	1.	Unmodified				
C.	require	udit findings disclosed that are d to be reported in accordance MB Circular A-133 (Section .510		Yes	X	No

#### Schedule of Findings and Questioned Costs

Year Ended December 31, 2014

## Section I - Summary of Auditor's Results, Continued

## II. Federal Awards - Continued

## D. Identification of major programs

**CFDA Numbers	Name of Federal Program
93.044 93.045 93.053	Aging Cluster: Special Programs for the Aging, Title III, Part B Special Programs for the Aging, Title III, Part C Nutrition Services Incentive Program
20.205	Highway Planning and Construction Program
93.778	Medical Assistance Program
10.557	Supplemental Food W.I.C.
93.568	Low Income Home Energy Assistance

<sup>\*\*</sup> CFDA numbers and determination of clusters based upon OMB Circular A-133 Compliance Supplement dated March 2014.

- E. The dollar threshold used to distinguish Type A and Type B programs was \$482,220.
- F. The auditee does not qualify as a low-risk auditee.

## Schedule of Findings and Questioned Costs

## Year Ended December 31, 2014

## Section II - Financial Statement Findings

Section II - Financial Statement Findings		
<u>Number</u>	Finding/Non Compliance	Questioned Cost
2014-001	<u>Criteria</u> : Risk should be assessed by an entity to assist with the establishment of relevant operating procedures and to ensure sufficient internal control.	N/A
	Condition: Management nor the Board of Supervisors of Washington County have documented any form of risk assessment over the financial operations of the County. This is a repeat finding from 2007 through 2013.	
	Cause of Condition: The County has not completed a risk assessment.	
	<u>Effect of Condition</u> : By not studying risks and not documenting the study, the County is taking a chance that a significant risk of misappropriation and/or misstatement of the financial statements exists and is not being considered in the preparation of its financial statements.	
	Recommendation: Management and the Board Audit Committee should conduct a risk assessment regarding the County's financial operations. The assessment should be documented and maintained as part of the County's formal policies and procedures.	
	Management Response: The County will develop a formal risk assessment of financial operations to be approved by the Board of Supervisors. The assessment will be reviewed and updated by the Finance Committee of the Board of Supervisors.	

## Schedule of Status of Findings and Questioned Costs From 2013 Report

<u>Number</u>	Finding/Non Compliance	Questioned Cost
2013-01	<u>Failure to Document Risk Assessment</u> : Management nor the Board of Supervisors have documented any form of risk assessment over the financial operations of the County.	N/A
	Status: The finding was repeated in 2014 as 2014-01.	
2013-02	<u>Duplication of Recorded Revenue</u> : Revenue was recorded twice for a portion of snow and ice removal revenue in the County road fund in the amount of \$400,784.	N/A
	Status: No issue was noted in 2014.	
2013-03	Capital Assets were Understated in the Accounting Records: The County prepared the capital asset schedules before all expenditures were recorded; thereby failing to add the entire value of the capital assets in the accounting records.	N/A
	Status: No issue was noted in 2014.	
2013-04	<u>Errors in the Calculation of Deferred Inflows of Resources</u> : The spreadsheet used to calculate deferred inflows of resources at the end of the year contained errors totaling \$653,800.	N/A
	Status: No issue was noted in 2014.	